





## 2015 Affordable Housing Plan

### **Executive Summary**

The 2015 Affordable Housing Plan (AHP) is Minnesota Housing's business plan for the upcoming year. It outlines program and policy initiatives, specifies program-by-program funding, and establishes lending production and assistance goals. The plan allocates \$954 million of federal, state, and agency resources, which will assist approximately 70,400 households. We developed the plan based on our strategic priorities, themes that have emerged from carrying out our last AHP, market conditions, and feedback from staff and stakeholders.

As we implement this plan, we will maximize our impact by collaborating with our partners and other state agencies. We will offer a range of housing choices and emphasize stable housing as a platform for success for all Minnesotans. We will invest our resources in ways that advance equity and create housing opportunities for people of all races, ethnicities, and abilities in communities across the state. We will remain committed to envisioning housing as an essential piece of healthy and thriving communities of opportunity.

#### **Strategic Priorities**

Our strategic priorities, as established in our 2013-2015 Strategic Plan, are:

- Promoting and supporting successful homeownership
- Preventing foreclosures and supporting community recovery
- Addressing specific and critical needs in rental housing markets
- · Preserving federally subsidized rental housing
- Preventing and ending homelessness

To successfully achieve these priorities, we have become more nimble as an organization and more flexible in adapting our programs to meet evolving housing needs. Table 1 shows the expected change in housing assistance resulting from our efforts in five key program areas, which has been supported by a recovering economy and housing market. We have seen significant growth in assistance in four of the five areas. The decline is occurring in education and counseling, which is a positive outcome because it reflects a declining need for foreclosure counseling.

Table 1: Number of Unit/Households Assisted - Key Program Areas

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	2012	2015	Change	
Homeownership/Refinance	2,328	3,003	675	
Homebuyer/Homeowner Education/Counseling	14,931	14,506	-425	
Home Improvement Loans	845	1,561	716	
Rental Production	2,668	6,063	3,395	
Agency Rental and Operating Assistance*	2,404	3,585	1,181	
* This figure was low in 2012. A more typical number would be about 2,900 households assisted				

#### **Background**

Minnesota Housing has evolved to better meet the growing need for affordable housing through three phases: 1) significant program changes in the 2013 AHP; 2) adjusting and refining programs under the 2014 AHP to better serve specific populations and communities that face barriers to affordable housing; and 3) maximizing our impact in the 2015 AHP.

#### 2013 AHP – Phase One: Significant program changes

- Added new financing tools
  - Selling tax-exempt bonds with a different payment structure
  - Selling mortgage-backed securities on the secondary market to access attractivelypriced private capital
  - Issuing mortgage credit certificates, which annually provide eligible first-time homebuyers up to \$2,000 in federal income taxes reductions based on their mortgage interest
- Redesigned homeownership and home improvement loan products
  - Simplified our product for first-time homebuyers
  - Added products for non-first-time homebuyers (move-up and refinancing loans)
  - Added an amortizing loan for downpayment and closing cost assistance
  - o Enhanced products for home improvement loans
- Increased the use of tax-exempt bonds for rental housing
  - Encouraged more rental developments to make use of 4% federal housing tax credits
- Became a MAP (Multifamily Accelerated Processing) lender
  - Allows us to fast-track the processing of multifamily first mortgage loans insured by FHA and provide capital with lower interest rates
- Enhanced our housing and community dialogues
  - Gained a better understanding of specific affordable housing and community development needs across the state
- Enhanced our preservation strategies
  - Created tools for preserving federally-subsidized rental housing through the PINES (Preservation: Identifying Needs and Establishing Strategies) initiative.

# **2014** AHP – Phase Two: Better serving populations that face barriers to affordable housing

- Created the Enhanced Homeownership Capacity Initiative and the Targeted Mortgage Opportunity Program
  - Provided specialized homebuyer training and mortgage products for borrowers who are likely to be successful homeowners but unable to access typical mortgage financing
- Reinvigorated the Minnesota Interagency Council on Homelessness
  - Created new state Plan to Prevent and End Homelessness
  - Added new rent assistance pilot programs for ex-offenders transitioning out of correctional facilities and highly-mobile families with school-age children
- Implemented the Governor's Jobs and Housing Initiative
  - Expanded workforce housing in job growth areas across the state
- Enhanced the Community Homeownership Impact Fund
  - Directed resources to communities with a combination of lower-income residents, older housing stock, and/or large price declines

### 2015 AHP – Phase Three: Action plan for maximizing our impact

As we begin the third and final year of our current Strategic Plan, we are poised to take the progress made over our last two phases and maximize our impact. Now that we've completed program redesigns and have had success positioning housing as a critical component of economic growth and thriving communities, we now have the opportunity to focus more on how we do our work. For this AHP, we will focus on the four following areas. Detailed action steps are listed later in this plan for each area.

- 1) Emphasize the importance of stable housing as a platform for success
- 2) Offer a range of housing choices
- 3) Invest resources in areas of critical need
- 4) Do more with limited resources

#### **Large and Growing Need for Affordable Housing**

Between 2000 and 2012, the percentage of Minnesotans who were cost burdened by their housing payments (spending more than 30% of their income for housing) increased from 22 percent to 30 percent. The trend occurred because median incomes declined by 9 percent (after adjusting for inflation) and median monthly housing costs increased by 4 percent for renters and 2 percent for homeowners.<sup>1</sup>

While Minnesota continues to create jobs, they are typically in lower wage industries, which has constrained income growth. The median price of a home sold in the Twin Cities region increased by \$31,650 in the last three years. In the rental market, rents are on the rise, with vacancy rates well below 4 percent. In the last three years, average rents in the Twin Cities region increased from \$935 to \$1,000. This is of particular concern for the lowest-income households as they are far more likely to be cost burdened. While 30 percent of all Minnesota households are cost burdened, 57 percent of households earning less than \$50,000 are cost burdened.

Rising rents and low vacancy rates demonstrate the need for building new affordable housing, but there is also a growing need to preserve the stock of existing affordable housing. Minnesota has nearly 40,000 units with project-based rent assistance (31,000 HUD Section 8 units and 7,000 USDA Section 515 units). Most of these units were built 30 to 40 years ago, and many have unmet rehabilitation needs and limited resources. The state's 21,000 units of public housing face a similar situation. The state's stock of Low-Income Housing Tax Credit (LIHTC) housing and tribal housing (funded under the Native American Housing Assistance and Self Determination Act or NAHASDA) is also aging. Finally, Minnesota's overall housing stock, both rental and ownership, is getting older across the state.

There is a growing need to ensure that housing programs address the barriers and special challenges for certain Minnesota households:

- With its Olmstead Plan, Minnesota will need to increase the number of opportunities for people with disabilities to live in the community.
- With its Plan to Prevent and End Homelessness, Minnesota will need to increase housing opportunities for people experiencing or at risk of homelessness, especially supportive housing for youth and families with children.
- The share of Minnesotans who are of color or Hispanic ethnicity is projected to rise from about 18% now to 25% in 2035, and there are significant disparities in the housing market. Minnesota has the largest disparity in the country (37.6 percentage points) in the homeownership rates between white households and households of color or Hispanic ethnicity, and the state needs to

- increase the opportunities that these households have to access successful homeownership. There are also disparities in the rental market.
- Large families that are lower income face not only the barrier of finding affordable housing but also finding housing that is large enough to accommodate their family.
- The number of senior households in Minnesota is expected to double in the next 15 to 20 years. As seniors age, providing a range of housing options with access to services becomes more important.

It is our practice at Minnesota Housing to monitor these changing housing trends and needs and adjust our Affordable Housing Plan each year to reflect these changes.

#### The 2015 AHP contains the following sections:

- Chapter 1 Program Budget Overview
- Chapter 2 2015 Action Plan
- Chapter 3 Funding by Strategic Priority
- Chapter 4 Household and Unit Projections
- Chapter 5 Funding by Source
- Appendix A Program Funding by Source
- Appendix B Program Narratives

### **Chapter 1 – Program Budget Overview for 2015**

As shown in Table 2, our 2015 program budget is \$954 million, a 21 percent increase from the previous year's budget of \$785 million. The \$168 million increase in the 2015 budget is explained largely by the \$100 million from the recent state bonding bill, a \$45 million increase in funding for amortizing loans through the Low and Moderate Income Rental (LMIR) program, and a \$24 million increase in funding for Home Mortgage Loans. This creates our largest annual program budget ever and demonstrates both the need for our work and confidence in our organization.

**Table 2: Funding by Program Category** 

	Original 2014	Proposed
Program Category	AHP	2015 AHP
Homebuyer and Home Refinance*	\$431,338,750	\$455,036,200
Home Improvement	\$20,930,000	\$28,575,000
Rental Production - New Construction and Rehabilitation	\$86,000,963	\$189,639,605
Rental Assistance Contract Administration	\$183,890,970	\$181,392,671
Resources to Prevent and End Homelessness (Non-Capital)	\$29,020,389	\$29,115,921
Rental Portfolio Management	\$6,500,000	\$3,600,000
Multiple Use Resources*	\$24,068,827	\$62,574,772
Other	\$3,591,115	\$3,658,949
Total	\$785,341,014	\$953,593,118

<sup>\*</sup> From the original 2014 AHP, this table has taken out \$8.5 million of estimated activity that was expected to occur with the Twin Cities Community Land Bank and the Family Housing Fund and \$1 million under Non-Profit Capacity Building Loans. Both of these are revolving loan accounts. It has been a challenge to accurately reflect the activity of these revolving accounts when presented with non-revolving funds. Thus, the funding tables in the AHP will no longer include a budgeted amount unless additional funds are added.

#### **Primary Funding Changes**

#### Homebuyer and Home Refinance funding will increase by \$24 million, which includes:

- \$24 million increase in Home Mortgage Loan originations,
- \$4 million increase in funding for downpayment and closing cost assistance through the Deferred Payment Loan and Monthly Payment Loan programs,
- + \$1 million increase in Homebuyer Education, Counseling, and Training, which includes \$100,000 to support a proposed new federal pilot (Homeowners Armed with Knowledge or HAWK),
- \$6 million decrease in Mortgage Credit Certificate financing; while the \$20 million budgeted for 2015 is less than the \$26 million budgeted for 2014, actual MCC activity in 2014 will likely come in less than \$20 million.

#### Home Improvement funding will increase by \$8 million, which includes:

- + \$6 million increase in Home Improvement Loans, and
- + \$2 million increase in Rehabilitation Loans.

#### Rental Production funding will increase by \$104 million, which includes:

- \$44 million increase in Housing Trust Fund (HTF) capital resources from Housing Infrastructure Bond proceeds (HIB), and
- + \$20 million increase in General Obligation Bond proceeds for public housing

- rehabilitation activities under the Publically Owned Housing Program (POHP),
- + \$45 million increase in amortizing loan resources under the Low and Moderate Income Rental (LMIR) program,
- \$3 million decrease for Affordable Rental Preservation, which is more than offset by an increase in preservation funding using Housing Infrastructure Bonds in the Multiple Use Resources category, and
- \$3 million decrease for Rental Rehabilitation Deferred Loans (RRDL).

#### Rental Portfolio Management funding will decrease by \$3 million

 \$3 million decrease because we will use Asset Management funds primarily for smaller time-sensitive needs and direct owners to use our other programs for addressing other needs.

#### Multiple Use Resources funding will increase by \$39 million

\$36 million increase in Housing Infrastructure Bond proceeds that will be administered through the Economic Development and Housing/Challenge (EDHC) program. (The Agency expects to administer the remaining part of the \$80 million of HIB resources through the Housing Trust Fund program, which is in the Rental Production category.)

Table 3 lists each of our programs with both 2014 and 2015 funding levels. For more detailed information about each program, see Appendix B (Program Narratives).

Table 3: 2014 and 2015 Budget and Program Summary

		Original 2014 Funding Level	2015 Funding Level	Activity	Median Income Served	Percentage Served from Communities of Color
	Homebuyer and Home Refinance	\$431,338,750	\$455,036,200			
1	Home Mortgage Loans	\$376,000,000	\$400,000,000	First Mortgage	\$48,500	23%
2	Targeted Mortgage Opportunity Program	\$10,000,000	\$10,000,000	First Mortgage	N/A	N/A
3	Mortgage Credit Certificates (MCC)	\$25,600,000	\$20,000,000	Tax Credit on Interest	N/A	N/A
4	Deferred Payment Loans	\$4,000,000	\$7,500,000	DP and CC Assistance***	\$45,006	28%
4a	Deferred Payment Loans Plus	\$3,400,000	\$3,500,000	DP and CC Assistance***	\$38,975	47%
5	Monthly Payment Loans	\$7,000,000	\$7,500,000	DP and CC Assistance***	\$55,761	20%
6	Single Family Interim Lending	\$1,522,750	\$1,600,000	Deferred Loan	N/A	N/A
7	Habitat for Humanity Initiative	\$2,000,000	\$2,000,000	Homebuyer Financing	\$29,745	63%
8	Homebuyer Education, Counseling & Training (HECAT)	\$1,316,000	\$2,186,200	Education & Counseling	\$35,602	32%
8a	Enhanced Homeownership Capacity Initiative	\$500,000	\$650,000	Education & Counseling	N/A	N/A
8b	Homeowners Armed with Knowledge (HAWK)	\$0	\$100,000	Education & Counseling	N/A	N/A
	Home Improvement	\$20,930,000	\$28,575,000			
9	Home Improvement Loan Program	\$13,830,000	\$19,975,000	Home Improvement Loan	\$62,941	9%
9a	Targeted Home Improvement Interest Write-Down	\$500,000	\$0	Home Improvement Loan	N/A	N/A
10	Rehabilitation Loan Program (RLP)	\$6,600,000	\$8,600,000	Home Improvement Loan	\$14,100	13%
	Rental Production- New Construction and Rehabilitation	\$86,000,963	\$189,639,605			
11	Multifamily Amortizing First Mortgages	\$50,000,000	\$95,000,000	Amortizing Loan	\$17,794	41%
11a	Low and Moderate Income Rental (LMIR)	\$40,000,000	\$85,000,000	Amortizing Loan	\$17,794	41%
11b	MAP Lending (Multifamily Accelerated Processing)	\$10,000,000	\$10,000,000	Accelerated Processing	N/A	N/A
12	Flexible Financing for Capital Costs (FFCC)	\$4,500,000	\$4,500,000	Deferred Loan	N/A	N/A
13	Low-Income Housing Tax Credits (LIHTC)	\$8,201,743	\$8,582,340	Investment Tax Credit	\$17,837	43%
14	Affordable Rental Preservation	\$20,102,939	\$17,106,078	Deferred Loan		
14a	Preservation Affordable Rental Initiative Fund (PARIF)	\$12,722,070	\$9,331,232	Deferred Loan	\$11,376	61%
14b	HOME Affordable Rental Preservation (HARP)	\$7,380,869	\$7,774,846	Deferred Loan	N/A	N/A
15	Housing Trust Fund (Capital from Housing Infrastructure Bonds)	\$0	\$43,853,648	Deferred Loan	N/A	N/A
16	Publicly Owned Housing Program (POHP)	\$58,281	\$20,197,539	Deferred Loan	\$8,388	27%
17	Rental Rehabilitation Deferred Loan Pilot Program (RRDL)	\$3,138,000	\$400,000	Deferred Loan	N/A	N/A
	Rental Assistance Contract Administration	\$183,890,970	\$181,392,671			
18	Section 8 - Performance Based Contract Administration	\$113,000,000	\$112,500,000	Rent Assistance	\$11,088	38%
19	Section 8 - Traditional Contract Administration	\$70,000,000	\$68,250,000	Rent Assistance	\$12,114	26%
20	Section 236	\$890,970	\$642,671	Interest Rate Reduction	N/A	N/A

		Original 2014 Funding Level	2015 Funding Level	Activity	Median Income Served	Percentage Served from Communities of Color
	Resources to Prevent and End Homelessness (Non-Capital)	\$29,020,389	\$29,115,921			
21	Housing Trust Fund (HTF) - Net Activity	\$14,407,373	\$15,231,963	RA and OS****	\$8,520	62%
21a	Funding for new contracts	\$3,935,134	\$25,828,792			
21b	Adj. to spread two-year contracts over two years	\$10,472,239	-\$10,596,829			
22	Ending Long-Term Homelessness Initiative Fund (ELHIF) - Net Activity	\$3,420,271	\$1,972,796	RA and OS****	\$10,531	64%
22a	Funding for new contracts	\$1,719,000	\$3,945,592			
22b	Adj. to spread two-year contracts over two years	\$1,701,271	-\$1,972,796			
23	Bridges - Net Activity	\$3,111,500	\$2,959,461	Rent Assistance	\$9,351	33%
23a	Funding for new contracts	\$400,000	\$5,918,921			
23b	Adj. to spread two-year contracts over two years	\$2,711,500	-\$2,959,461			
24	Section 811 Demonstration	\$80,000	\$235,000	Rent Assistance	N/A	N/A
25	Family Homeless Prevention and Assistance Program (FHPAP) - Net Activity	\$7,862,000	\$8,569,123	Grants	\$9,588	56%
25a	Funding for new contracts	\$0	\$17,138,245			
25b	Adj. to spread two-year contracts over two years	\$7,862,000	-\$8,569,123			
26	Housing Opportunities for Persons with AIDS (HOPWA)	\$139,245	\$147,579	Grants	\$17,635	47%
	Rental Portfolio Management	\$6,500,000	\$3,600,000			
27	Asset Management	\$3,000,000	\$1,600,000	Loans	N/A	N/A
28	Asset Management - Financing Adjustment Factor (FAF) / Financing Adjustment (FA)	\$3,500,000	\$2,000,000	Loans & Grants	N/A	N/A
	Multiple Use Resources	\$24,068,827	\$62,574,772			
29	Economic Development and Housing/ Challenge (EDHC)	\$19,327,907	\$57,895,356	Loans & Grants		
29a	Request for Proposals (RFP) - Single-Family and Multifamily	\$17,327,907	\$18,021,457	Loans and Grants	\$22,073 MF \$37,386 SF	58% MF 40% SF
29b	Housing Infrastructure Bonds (HIB)	\$0	\$35,873,899	Deferred Loans	N/A	N/A
29c	Bridge to Success	\$0	\$2,000,000	Contract for Deed	\$61,752	59%
29d	Community-Owned Mobile Home Parks	\$2,000,000	\$2,000,000	Amortizing Loans	N/A	N/A
30	Technical Assistance and Operating Support	\$2,740,920	\$2,679,416	Grants	N/A	N/A
31	Organizational Loans	\$0	\$0	Defer. & Amort. Loans	N/A	N/A
32	Strategic Priority Contingency Fund	\$2,000,000	\$2,000,000	Loans & Grants	N/A	N/A
	Other	\$3,591,115	\$3,658,949			
33	HOME Administrative Funds*	\$592,222	N/A	Admin.	N/A	N/A
34	Housing Infrastructure Bond Issuance Costs	\$0	\$700,000	Admin.	N/A	N/A
35	Manufactured Home Relocation Trust Fund	\$1,279,536	\$1,196,244	Grants	N/A	N/A
36	Flood Disaster	\$0	\$0	Loans & Grants	\$28,196	10%
37	Disaster Relief Contingency Fund	\$1,719,357	\$1,762,705	Loans & Grants	N/A	N/A
Ė	Total	\$785,341,014	\$953,593,118			

<sup>\*\*\* &</sup>quot;DP and CC Assistance" is Down-payment and Closing Cost Assistance

NOTE: The section of the table addressing "Resources to Prevent and End Homelessness" has adjustments to reflect the two-year contracts for these programs. (See lines 21-23 and 25.) All funds are committed in the first year of the contract, but activities are carried out over the two years of the contract. The "a" part of the program line shows all the funds that will be committed to execute the contract, while the "b" part is an adjustment to spread out the activities over the two years of the contract. The "Net Activity" line (the part without a letter) shows the net level of activity in a year after the adjustment. The Family Homeless Prevention and Assistance Program (line 25) is the simplest example. Two-year contracts were and will be signed in 2013 and 2015. In 2015, we will commit \$17.14 million for the two year contracts (line 25a). To reflect program activity, half of those funds (\$8.57 million) will be shifted out of 2015 (the negative number in line 25b) and into 2016. The net effect is the \$8.57 million of program activity in 2015 (top part of line 25). The \$7.86 million shown in line 25b for 2014 reflects the half of the program activity that shifted from 2013 into 2014. While displaying both funding and program activity adds a level of complexity, it is necessary. The "a" line is needed from a budgeting perspective to shows the funds that are needed to enter into a contract, while the "Net Activity" line more accurately reflects annual program activity.

As shown in Table 3, our three biggest program areas are:

- Mortgages for homebuyers and home refinancing (lines 1 and 2). Our mortgage programs will help about 3,000 more households achieve the dream of homeownership. In addition, it generates revenues to fund the Agency's Pool 3/Foundation (which finances grant and deferred-loan activity throughout the Agency) and covers agency-wide operating expenses.
- Administration of Section 8 contracts for project-based rent assistance (lines 18 and 19).
   This makes it possible for about 30,000 of the state's lowest-income households to have stable housing because they spend only 30 percent of their income on rent and utilities.

<sup>\*\*\*\* &</sup>quot;RA and OS" is Rental Assistance and Operating Support

• The Low-Income Housing Tax Credit (LIHTC) program (line 13) is our primary program for developing affordable rental properties. While we will allocate \$8.6 million of tax credits in 2015 to developments for lower income renters, these credits will likely generate between \$69 million and \$78 million in private capital to finance the developments, depending on the pricing of the tax credits.<sup>6</sup>

Table 3 also shows the spectrum of low- and moderate-income households we serve.

•	Rent assistance programs (lines 18-23)	\$10,000
•	Low-Income Housing Tax Credits (line 13)	\$17,800
•	Habitat for Humanity (line 7)	\$29,700
•	Home Mortgage Loans (line 1)	\$48,500
•	Home Improvement Program (line 9)	\$63,000

For comparison, the HUD-defined statewide median family income is \$74,200 for Minnesota in 2014.<sup>7</sup>

In addition, we serve a large percentage of households from communities of color or Hispanic ethnicity. As shown in Table 3, households of color or Hispanic ethnicity represented in 2013:

- 23 percent of our homebuyers (line 1),
- 43 percent of tenants in our tax credit developments (line 13), and
- 56 percent of households participating in the **Family Homeless Prevention and Assistance Program** (FHPAP) (line 25).

In comparison, households of color or Hispanic ethnicity account for 13 percent of all households in Minnesota and 18 percent of all lower-income households in Minnesota.<sup>8</sup> (Lower-income is defined here as annual household incomes less than \$50,000.)

We also serve each region of the state in relative proportion to each region's share of households and jobs. This includes the Twin Cities metropolitan area, Greater Minnesota job centers, and rural areas. While the Agency does not use a rigid regional allocation formula, the Agency is committed to monitoring the distribution to determine if it is distributing resources in a manner that is reasonably proportional. This Agency's recent history of regional allocations can be found in the Agency's report Regional Distribution of Minnesota Housing Assistance.<sup>9</sup>

### **Chapter 2 – Maximizing our Impact: An Action Plan for 2015**

Maximizing our impact is critical as the need for affordable housing continues to grow and resources are limited. We will align our work in 2015 in four areas:

- 1) Emphasize the importance of stable housing as a platform for success
- 2) Offer a range of housing choices
- 3) Invest resources in areas of critical need
- 4) Do more with limited resources

### 1) Emphasize the importance of stable housing as a platform for success

Housing is the foundation for family and community stability. Safe, stable, affordable housing is critical to success in education, positive health outcomes, and economic stability. Housing as a platform for success is central to our mission.

The three other action step areas listed above are key pieces for building and enhancing that platform, but a critical step is our continued initiatives to coordinate and enhance our work with other state agencies. Working with other agencies to better align our programs and services will allow us to leverage each other's resources and have a larger impact and achieve broader success for low- and moderate income Minnesotans and their communities.

• Minnesota Interagency Council on Homelessness (Interagency Council). In December of 2013, the Interagency Council adopted a new two-year state Plan to Prevent and End Homelessness. The plan includes the 11 state agencies that participate in the Interagency Council, who will coordinate and align their existing programs and funds that serve people who are or at risk of becoming homeless around the 12 strategies in the plan. This will lead to better program outcomes with all the state's resources working together. Commissioner Mary Tingerthal cochairs the Interagency Council with Commissioner Cindy Jesson from the Department of Human Services.

The plan addresses the needs of some of Minnesota's most vulnerable residents, who need a far more stable platform to succeed. Housing instability and the risk of homelessness often confront people who have: (1) extremely low-incomes, (2) disabilities or other barriers, (3) blemished rental, credit, or criminal histories, and/or (4) housing payments that account for more than 50 percent of their income. Serving this population requires a multi-agency coordinated effort.

• The Olmstead Subcabinet. In November of 2013, Minnesota adopted its Olmstead Plan, <sup>11</sup> which has an overall goal of making Minnesota a place where people with disabilities are living, learning, working and enjoying life in the most integrated settings. The plan established an Olmstead Implementation Office, which will oversee the implementation of the plan across the eight state agencies that serve on the Olmstead subcabinet, including Minnesota Housing. We will host the staff of the Olmstead Implementation Office in our offices during the 2015 program year. One of the actions for housing in the Olmstead Plan is the development of additional affordable housing opportunities for people with disabilities. An important effort in 2015 will be the state's Section 811 demonstration program, which will provide 85 units of project-based rent assistance with supportive services to people with disabilities. Specifically, the program will: (1) increase housing opportunities for people with disabilities, (2) help people with disabilities move from institutions to community-based settings, (3) reduce public costs of

homelessness and institutional care, (4) create a centralized outreach and referral system, and (5) develop new service linkages. The 2015 AHP includes \$235,000 for the Section 811 demonstration.

#### Department of Human Services (DHS):

- As the baby boom generation retires and the senior population grows and ages, the two
  agencies will work together to coordinate housing options and senior services.
- The two agencies will continue to coordinate their work for other lower-income and vulnerable populations. For example, the Bridges program (an ongoing program partnership between the two agencies) provides temporary tenant-based rent assistance for people with a serious mental illness. The program provides housing stability while they pursue more permanent affordable housing options. Under the 2015 AHP, the Bridges program will provide \$3.0 million in assistance.

#### • Department of Employment and Economic Development (DEED)

To promote economic and community development, we will coordinate housing investments with DEED.

- DEED participates in our consolidated Request for Proposals (RFP).
- Another \$5 million will become available in 2015 under for the Governor's Housing-Job Initiative. We will allocate funds to projects in communities where a lack of affordable housing is a barrier to job expansion.
- We are working with DEED to make recipients of DEED's Community Development Block Grants (CDBG) for small cities more aware of Minnesota Housing's resources, which they can also use to finance their housing projects.

#### Department of Commerce

Utility costs are an important part of overall housing costs. By reducing utility costs, energy efficiency makes housing more affordable. We have an ongoing partnership with the Department of Commerce to improve the energy efficiency of housing, particularly affordable housing. Recently, the two agencies jointly funded:

- A pilot project to test the benefits of a tool from Bright Power called Energy Scorecards that tracks, reports, and grades a rental property's energy and water use over time. With this tool, property owners and managers can see how efficiently their buildings are operating and where improvements can be made. Going forward, we need to: (1) determine if and how this tool can be effectively integrated into our operations, and (2) support its use more broadly in multifamily housing across the state. Effectively using Energy Scorecards will be part of a larger initiative to refine and enhance our green/sustainable housing policies, which to date have largely focused on our green/sustainable standards for new construction and rehabilitation.
- An energy-efficiency incentive under our Home Improvement Loan Program that offers a 4.99% interest rate for energy-efficiency improvements, rather than the regular 6.99% rate.

#### Department of Health

We will work in partnership with the Department of Health on its Healthy Homes initiative, which will address such things as asthma exacerbation, childhood lead exposure, radon exposure, and unintentional injuries.<sup>12</sup> The initiative focuses not only on addressing health and safety issues in existing housing but also making sure that new housing is healthy. We have financing options to address health and safety issues for

both new construction and rehabilitation. For example, the Rehabilitation Loan Program provides interest-free deferred loans to extremely low-income homeowners to address health and safety issues. The median income of these homeowners is just \$14,100. In 2015, this program will provide \$8.6 million in assistance.

#### • Department of Education

 Our partnership with the Minnesota Department of Education includes a \$2 million pilot program to provide rent assistance to homeless and highly-mobile families with schoolage children with the goal of using increased housing stability to improve school performance.

#### • Department of Corrections

- We have a rent assistance pilot with the Department of Correction for ex-offenders, with the goal of using increased housing stability to reduce the rate of re-offense.
- The Department of Corrections also participates in the consolidated RFP for the Community Homeownership Impact Fund by providing the option of using labor from correctional facilities for some of the construction and rehabilitation projects.

#### • Metropolitan Council

In 2015, we will work with the Metropolitan Council as it finalizes and implements its new Housing Plan and Fair Housing Equity Assessment (*Choice, Place and Opportunity*). This coordinated work will focus on housing choice, access to opportunity, and equity.

#### 2) Offer a range of housing choices

Decisions about where to live are informed by social factors that are unique to each individual or household. We strive to create financing for a range of safe, stable, affordable housing options across the state. We will continue our commitment to creating equity in housing choices in urban, suburban, and rural communities. We will continue to ensure that historically underserved and under-resourced populations have access to opportunities for both successful homeownership and affordable rental housing.

- Choices for People with Disabilities. We will continue to support housing choice for people with disabilities through our support of universal design in the rental properties we finance. Other efforts include:
  - o Being a partner in implementing Minnesota's Olmstead plan,
  - o Carrying out the Section 811 project-based rent assistance demonstration program,
  - o Financing supportive rental housing, and
  - Providing rental assistance to people with a severe mental illness through the Bridges program.

Providing housing options for people with disabilities will require balance. On the one hand, providing housing options in integrated settings is important. On the other hand, some restrictions may be appropriate in some circumstances. For example, a person with a chemical dependency may be best served in a residence that requires sobriety for all its tenants. Our goal is to provide a range of options so that people with disabilities can choose the one that is best for them.

• **Choices for Lower-Income Households.** Creating housing opportunities for very low income households has unique challenges because housing costs limit the choices available. We will

continue to balance our ongoing commitment to economic integration by creating new housing opportunities for low-income households in higher-income communities with our commitment to community revitalization by investing in historically disinvested lower-income neighborhoods.

- Choices for More Renters to Become Homeowners. We want to make sure that low- and moderate income Minnesotans who are ready to be successful homeowners have the opportunity to enter the market while interest rates are low and house prices are lower than levels in the mid-2000s. Therefore, for 2015, we budgeted \$400 million for first mortgages, which is higher than recent years. Reaching \$400 million of first-mortgage production is uncertain and dependent on several factors, some of which are driven by the overall market and outside of our control. We have also allocated \$4.1 million in additional resources for our downpayment and closing cost assistance programs to support this higher level of mortgage activity.
- Choices for Historically Underserved and Under-resourced Communities. Minnesota has disparities in both the homeownership and rental markets. With respect to homeownership rates, Minnesota has the largest disparity (37.6 percentage points) between white households and households of color or Hispanic ethnicity. The current mortgage credit environment presents barriers for historically underserved and under-resourced communities. We will continue to use our traditional strategies for successful homeownership:
  - Providing strong financial support for homebuyer education, counseling, and training through the HECAT program, with 32 percent of the households served in 2013 coming from communities of color or Hispanic ethnicity, and
  - Using our existing first-mortgage products.

Even though we continue to achieve our goal of originating at least 22% of the first mortgages that we finance to households of color or Hispanic ethnicity, the overall mortgage market in Minnesota struggles to serve this community. To take further steps to help bridge this gap in the overall market, we created the Enhanced Homeownership Capacity Initiative and the Targeted Mortgage Opportunity Program to provide specialized homebuyer training and mortgage products to borrowers who are likely to be successful homeowners but are unable to access mortgage financing in the current market, with an emphasis on households of color or Hispanic ethnicity. During 2014, we expanded the Homeownership Capacity Initiative from a \$500,000 to a \$650,000 program to take full advantage of the high quality applications that it received. We are making another \$650,000 available in 2015. In 2014, we funded the Targeted Mortgage program with \$8 million for mortgages and \$2 million for a loan loss reserve. In 2015, we will provide another \$10 million for mortgages but no additional funding for the loss reserve, recognizing that the \$2 million already budgeted is a sufficient reserve.

On the rental side, households of color or Hispanic ethnicity account for 13 percent of all Minnesota households but account for 32 percent of lower-income renter households that are cost burdened by their housing payments. (We define lower income here as an annual income that is less than \$50,000.) Minnesota Housing serves renter households of color well. For example, households of color make up 43% of the tenants in our tax credit developments and 62% of the households receiving rent assistance under the Housing Trust Funds program. By producing more affordable housing with the limited resources that are available, we can further address this market-wide disparity.

Disparities are a particular problem for people experiencing homelessness. For example, while African Americans make up just 5 percent of Minnesota's population, they account for 37 percent of the people experiencing homelessness on a given night. One of the strategic priorities of the state's Plan to Prevent and End Homelessness is to address this disparity.

- Choices for Large Families. Housing options for larger families (often immigrant) are limited when there is an inadequate supply of larger, multi-bedroom units. Finding larger apartments that are affordable can be particularly challenging. In 2015, we will take steps to better understand: (1) the housing needs of larger families, (2) the supply of larger affordable rental units, and (3) ways that we can change our funding criteria to better serve larger families.
- Choices for Seniors. Seniors have a variety of housing needs and preferences, which evolve as they get older. Consequently, we will provide a range of housing choices for seniors. Because most lower-income seniors will remain homeowners through age 75, offering home improvement and rehabilitation loans will be important as homeowners reach the initial stages of retirement. Seniors who choose to age in their homes may need accessibility aids or other modifications to their existing homes. Because the installation of accessibility features is not a common use of the funds under our programs, we will research the needs of seniors who are lower-income homeowners and adjust our products to better serve them, if needed.

In addition, many lower-income seniors are renters, and many more will become renters as they age and are no longer able to stay in their homes. In 2015, we will continue to engage our partners about how we can use our resources more effectively to serve low-income seniors who have the most limited housing options, particularly those with the lowest incomes.

### 3) Invest resources in areas of critical need

With limited resources, we need to identify critical housing and community development needs around the state and make investments in those areas. In 2015, we will:

• Effectively use the \$100 Million of Bond Funds from the 2014 Legislature. This level of funding was a vote of confidence in the affordable housing community throughout Minnesota. We will work with our partners to use these resources quickly and effectively to meet community needs.

Of the \$100 million, the Legislature made available \$80 million from Housing Infrastructure Bond proceeds to:

- Construct or acquire/rehabilitate housing that will be used as permanent supportive housing.
- Preserve existing federally-assisted housing,
- Acquire and rehabilitate foreclosed rental housing or construct new rental housing on parcels that have been foreclosed, or
- o Acquire land by community land trusts for single family housing.

We will administer these funds through the Housing Trust Fund (HTF) and Economic Development and Housing/Challenge (EDHC) programs.

The Legislature made available the remaining \$20 million from General Obligation Bonds for rehabilitating public housing. We will administer these funds through the Public Owned Housing Program (POHP).

- Host Housing and Community Development Dialogues. Under the direction of our Director of
  Community Development, we will continue to host community dialogues around the state in
  2015 to help us: (1) learn more about housing and community development needs in specific
  communities and markets, (2) make program adjustments if needed, and (3) make community
  leaders aware of our programs and how to access them to meet their needs.
- Use Our Community Profiles to Identify Housing and Community Needs Around the State. The
  profiles are an interactive mapping and data access tool for assessing and comparing housing
  and community needs around the state. The profiles provide key information for community
  leaders to assess and identify their needs and for us to make funding decisions under our
  various Requests for Proposals (RFPs).
- Continue Implementing the Governor's Jobs and Housing Initiative. In some parts of the state, a lack of affordable housing is a barrier to job growth. Employers want to expand, but shortages of affordable housing for the potential new employees have made employers reluctant to expand in these communities. To help overcome this barrier, the Governor has sponsored a \$10 million initiative under the Economic Development and Housing/Challenge (EDHC) program for the 2014-15 biennium to fund the development of affordable workforce housing in these communities. We made \$5 million available under the 2014 AHP and will make the final \$5 million available under the 2015 AHP.
- Prioritize Community Recovery The foreclosure and economic crisis that peaked in 2008 and 2009 destabilized many communities in Minnesota. For several years, we have had a funding priority for communities with a lot of foreclosures. However, with the foreclosure crisis subsiding, we are shifting our focus to general community recovery. Starting with funding allocated under the 2014 AHP, we have used an additional criterion to help select projects for funding under the Community Homeownership Impact Fund. Projects in communities with a combination of lower-income residents, older housing stock, and/or large price declines receive a funding preference.

Even though our focus is shifting to general community recovery, more work is still needed around foreclosure recovery. In 2015, we will budget another \$2 million to the Bridge for Success program that offers contract-for-deed financing, allowing households unable to obtain a traditional mortgage to buy a home. This program is geographically targeted to neighborhoods heavily impacted by the foreclosure crisis with the goal of reducing the number of foreclosed homes for sale. In 2012, Minnesota Housing committed \$10.4 million to the program. With the success of the program, we are committing another \$2 million in 2015.

#### 4) Do more with limited resources

As the need for affordable housing increases, we need to do more with limited resources, including:

- Use Multiple Tools for Obtaining Capital for Home Mortgages. We strive to provide our borrowers with the lowest interest rates available. Having the flexibility to use more than one tool (selling both bonds and mortgage-backed securities) allows us to obtain capital on the most favorable terms possible, which translates into lower interest rates for our borrowers.
- Issue Mortgage Credit Certificates (MCCs). MCCs annually provide eligible first-time homebuyers with up to \$2,000 in income tax reductions based on the mortgage interest they pay. To finance MCCs, we use bonding authority that would otherwise expire and go unused.

With the success of our new MCC program, we will convert additional bonding authority into MCC authority for use in 2015 to support a \$20 million program.

- Replace HOME HELP with a More Flexible Program. Since 2006, we have used federal HOME funds to offer deferred loans for downpayment and closing cost assistance (the HOME HELP program). Federal HOME rules made the product non-standard and difficult to market and use; and recent changes to HOME rules have made it even more difficult. Despite being a challenge, HOME HELP has reached a set of borrowers that need the additional assistance that it provides. (HOME HELP has a maximum loan amount of \$10,000, while the maximum for the Deferred Payment Loan (DPL) program is \$7,500.) HOME HELP serves a large number of single-parent households, larger households, and households of color or Hispanic ethnicity. To better serve these borrowers, we are replacing HOME HELP with Deferred Payment Loan Plus (DPL+), a new program that will use Pool 3 funds, which are more flexible than HOME funds. In 2015, all HOME funds will go to the HOME Affordable Rental Preservation (HARP) program.
- Use Multifamily Tax-Exempt Bonds to Make Developments Eligible for 4% Housing Tax Credits. To meet the growing list of critical housing needs in individual rental markets, we need to fully access and leverage all available funding sources for example, 4% housing tax credits. To be eligible for these credits, at least 50% of a development's costs must be financed with tax-exempt bonds. Under the 2015 AHP, we will budget \$50 million of Low and Moderate Income Rental (LMIR) loans as bridge financing for the construction period, before permanent financing is closed. These LMIR bridge loans will be financed with tax-exempt bonds, making the projects eligible for 4% tax credit financing.

One possible use of 4% tax credits is financing mixed-income developments (properties with both affordable and market-rate units). These development are particularly intriguing because they not only increase the supply of affordable housing but also result in economic integration within the building itself. However, financing of mix-income developments can be tricky, and we will continue to explore with our partners ways to effectively finance these types developments.

- Implement MAP (Multifamily Accelerated Processing) Lending. In 2013, we became a MAP lender, and in 2014, our underwriters have completed their training. We can now originate FHA-insured mortgages using a fast-track processing system and have the loans financed through a third-party investor. By originating MAP loans, we increase the access that our developer partners have to a full range of amortizing mortgage options. In 2015, we expect to originate \$10 million of MAP loans.
- Implement the PINES Initiative. PINES stands for Preservation: Identifying Needs and Establishing Strategies. Through this initiative we are enhancing and refining our strategies and tools for preserving federally-subsidized rental housing and other critical affordable rental units. For example, we have re-designed the selection criterion we use to identify priority preservation projects for funding under the Low-Income Housing Tax Credit program to make the criterion more objective, transparent, and systematic. In addition, we created a PINES pilot that has set aside funds from the Preservation Affordable Rental Investment Fund (PARIF) and HOME Affordable Rental Program (HARP) to proactively identify, solicit, and fund high-priority preservation opportunities on a pipeline basis, rather than be reactive and wait for owners to apply for funds through the annual Request for Proposals (RFP) process.

- Identify the Full Scope of the Housing Preservation Needs Across the State. Under our 2013-15 Strategic Plan, we focused on preserving federally-subsidized rental housing. However, there is a wide range of other housing that needs to be preserved besides HUD Section 8 and USDA Section 515 housing, including public, tax credit, tribal, and other affordable rental housing, along with aging single-family homes that are affordable and occupied by the owner. This applies to preserving both the affordability and the physical condition of the housing. We will identify and prioritize the full range of preservation needs to effectively use our limited preservation resources.
- Continue to Emphasize Cost Containment. Through our process for reviewing and selecting projects to be funded, we encourage developers to be innovative and creative in finding ways to reduce costs without compromising the quality, durability, and location-desirability of the housing. In addition, developers are encouraged to eliminate unnecessary costs.

However, there are also cost drivers over which developers have limited or no control. To address these issues, we joined several partners to sponsor the 2014 Minnesota Cost Challenge to identify and fund the implementation of an innovative idea to reduce these types of costs. The winning idea was a strategy for getting local communities to eliminate costly regulations and unnecessary delays in their development processes. Many other innovative ideas were also submitted and discussed, including: (1) an insurance or guarantee product that would reduce cash reserves a development needs to hold, and (2) a consolidated set of legal documents that all funders of subordinate debt would agree to use, which would reduce legal costs. In 2015, we will further investigate these ideas.

Finding ways to contain and reduce costs will be an ongoing conversation.

Review Program Operations to Streamline our Services and Add Flexibility. The requirements, processes, and timelines we create can be a cost driver by creating unnecessary complexity, uncertainty, and delays. In 2015, we will primarily focus on our Multifamily Division, which launched a process improvement initiative in 2014 that will be implemented through 2015. Phase 1 includes all the work associated with "project processing", everything from proposal inception and concept, through application, selection, underwriting, commitment, closing, construction management, and lease up.

With respect to the Single-Family Division, we are replacing our loan origination system to make the work of lenders much easier.

Re-examine How We Use our Resources to Prevent and End Homelessness. We have several
non-capital programs to help prevent and end homelessness, including rent assistance,
operating subsidies, and prevention efforts. With the recent adoption of the state's Plan to
Prevent and End Homelessness, we will evaluate these programs to determine if they can be
improved.

### **Chapter 3 – Funding by Strategic Priority**

Table 4 shows our funding by strategic priority. The first two sets of priorities are comprehensive priorities because almost all of our funding can be allocated between the two of them. The comprehensive rental category combines two priorities – preserving federally-subsidized housing and addressing specific and critical needs in rental housing markets. The last two priorities are targeted because only a subset of our funding is allocated to them. (It should be noted that the same funds can fulfill more than one priority. In addition, the program areas in the shaded boxes are sub-components of the overall program listed above the box.)

As the last line of Table 4 shows, the share of our funding is split 52/47 between homeownership and rental housing. As we will outline in the following section, the 2015 AHP supports more renter households than homeowners, even when the funds are split close to 50/50.

The \$94 million projected for preventing and ending homelessness accounts for 10 percent of the overall budget. These programs include rental production efforts that finance the development of supportive housing units for people experiencing long-term homelessness. Homeless programming also includes rent assistance (Housing Trust Fund, Ending Long-Term Homelessness Initiative Fund, and Bridges) targeted to vulnerable populations that are homeless or at-risk of becoming homeless, including people with extremely low incomes and/or serious mental illnesses. We also fund prevention efforts through the Family Homeless Prevention and Assistance Program (FHPAP), which provides short-term assistance for services and housing-related payments. Finally, under HOPWA, we provide a grant to meet the housing needs of people with AIDS, HIV-positive status, or a related disease.

In 2015, we project we will invest approximately \$223 million to prevent foreclosures and support community recovery. On the prevention side, we expect to invest about \$1.3 million on foreclosure counseling through the HECAT program, which includes an expected \$669,200 of federal funding from the 9<sup>th</sup> round of funding under the National Foreclosure Mitigation Counseling (NFMC) program. Minnesota has been one of the most successful states in securing and using NFMC funds. Since the creation of the program and 8 rounds of funding, the state has received \$16.4 million, which is the third highest among states. Only California and Pennsylvania, two more populous states, have received more.

We will potentially invest over \$222 million for the purchase and rehabilitation of foreclosed properties or the construction, purchase, or rehabilitation of any property in a zip code that has been heavily impacted by the foreclosure crisis. The last category accounts for the majority of the expected investments. We encourage and incent investment in high impact zip codes through several mechanisms, which include awarding selection credit in the RFP process to developments located in these zip codes.

The split of program funding in Table 4 by strategic priority is not an actual allocation, but a projection based on historical investment patterns with adjustments for recent program changes.

**Table 4: 2015 Funding by Strategic Priority** 

			Comprehen	sive Priorities	Targeted	Priorities
				Rental Housing		
				1. Federal		
			Successful	Preservation		Community
			Home-	2. Critical	Homeless	Foreclosure
		AHP Total	ownership	Needs	-ness	Recovery
			•			
1	Homebuyer and Home Refinance	\$455,036,200	\$455,036,200	\$0	\$0	\$166,476,630
1 2	Home Mortgage Loans Targeted Mortgage Opportunity Program	\$400,000,000 \$10,000,000	\$400,000,000 \$10,000,000			\$144,226,580 \$5,136,612
3	Mortgage Credit Certificates (MCC)	\$20,000,000	\$20,000,000			\$7,211,329
4	Deferred Payment Loans	\$7,500,000	\$7,500,000			\$3,073,171
4a	Deferred Payment Loans Plus	\$3,500,000	\$3,500,000			\$1,797,814
5	Monthly Payment Loans	\$7,500,000	\$7,500,000			\$3,115,124
6	Single Family Interim Lending	\$1,600,000	\$1,600,000			\$640,000
7	Habitat for Humanity Initiative	\$2,000,000	\$2,000,000			N/A
8 8a	Homebuyer Education, Counseling & Training (HECAT) Enhanced Homeownership Capacity Initiative	\$2,186,200 \$650,000	\$2,186,200 \$650,000			\$1,276,000 \$0
8b	Homeowners Armed with Knowledge (HAWK)	\$100,000	\$100,000			\$0
0.0	Home Improvement	\$28,575,000	\$28,575,000	\$0	\$0	\$5,896,558
9	Home Improvement Loan Program	\$19,975,000	\$19,975,000	·		\$4,238,726.79
9a	Targeted Home Improvement Interest Write-Down	\$0	\$0			\$0
10	Rehabilitation Loan Program (RLP)	\$8,600,000	\$8,600,000			\$1,657,831.33
	Rental Production- New Construction and Rehabilitation	\$189,639,605	\$0	\$189,639,605	\$63,916,648	\$36,764,488
11	Multifamily Amortizing First Mortgages	\$95,000,000		\$95,000,000	\$19,076,000	\$18,417,178
11a	Low and Moderate Income Rental (LMIR)	\$85,000,000		\$85,000,000	\$19,076,000	\$16,478,528
11b 12	MAP Lending (Multifamily Accelerated Processing) Flexible Financing for Capital Costs (FFCC)	\$10,000,000 \$4,500,000		\$10,000,000 \$4,500,000	\$249,000	\$1,938,650 \$872,393
13	Low-Income Housing Tax Credits (LIHTC)	\$8,582,340		\$8,582,340	\$684,000	\$1,663,816
14	Affordable Rental Preservation	\$17,106,078		\$17,106,078	\$54,000	\$3,316,270
14a	Preservation Affordable Rental Initiative Fund (PARIF)	\$9,331,232		\$9,331,232	\$27,000	\$1,809,000
14b	HOME Affordable Rental Preservation (HARP)	\$7,774,846		\$7,774,846	\$27,000	\$1,507,271
15	Housing Trust Fund (Capital from Housing Infrastructure Bonds)	\$43,853,648		\$43,853,648	\$43,853,648	\$8,501,689
16	Publicly Owned Housing Program (POHP)	\$20,197,539		\$20,197,539		\$3,915,597
17	Rental Rehabilitation Deferred Loan Pilot Program (RRDL)	\$400,000	¢o.	\$400,000	ćo	\$77,546
18	Rental Assistance Contract Administration Section 8 - Performance Based Contract Administration	<b>\$181,392,671</b> \$112,500,000	\$0	<b>\$181,392,671</b> \$112,500,000	\$0	\$0
19	Section 8 - Traditional Contract Administration	\$68,250,000		\$68,250,000		
20	Section 236	\$642,671		\$642,671		
	Resources to Prevent and End Homelessness (Non-Capital)	\$29,115,921	\$0	\$29,115,921	\$29,115,921	\$0
21	Housing Trust Fund (HTF) - Net Activity	\$15,231,963		\$15,231,963	\$15,231,963	
22	Ending Long-Term Homelessness Initiative Fund - Net Activity	\$1,972,796		\$1,972,796	\$1,972,796	
23	Bridges - Net Activity	\$2,959,461		\$2,959,461	\$2,959,461	
24	Section 811 Demonstration	\$235,000		\$235,000	\$235,000	
25	Family Homeless Prevention and Assistance Program (FHPAP) - Net Activity	\$8,569,123		\$8,569,123	\$8,569,123	
26	Housing Opportunities for Persons with AIDS (HOPWA)	\$147,579		\$147,579	\$147,579	
20	Rental Portfolio Management	\$3,600,000	\$0	\$3,600,000	\$0	\$0
27	Asset Management	\$1,600,000	**	\$1,600,000		**
	Asset Management - Financing Adjustment Factor (FAF) /					
28	Financing Adjustment (FA)	\$2,000,000		\$2,000,000		
	Multiple Use Resources	\$62,574,772	\$12,344,326	\$45,551,030	\$1,007,000	\$14,168,482
29	Economic Development and Housing/ Challenge (EDHC)	\$57,895,356	\$12,344,326	\$45,551,030	\$1,007,000	\$14,168,482
29a	Request for Proposals (RFP) - Single-Family and Multifamily	\$18,021,457	\$5,980,551	\$12,040,906	\$207,000	\$4,726,531
29b	Housing Infrastructure Bonds (HIB)	\$35,873,899	\$2,363,775	\$33,510,124	\$800,000	\$7,441,951
29c 29d	Bridge to Success Community-Owned Mobile Home Parks	\$2,000,000 \$2,000,000	\$2,000,000 \$2,000,000			\$2,000,000
30	Technical Assistance and Operating Support	\$2,679,416	72,000,000 TBD	TBD	TBD	TBD
31	Organizational Loans	\$0	TBD	TBD	TBD	TBD
32	Strategic Priority Contingency Fund	\$2,000,000	TBD	TBD	TBD	TBD
	Other	\$3,658,949	\$0	\$0	\$0	\$0
33	Housing Infrastructure Bond Issuance Costs	\$700,000				
34	Manufactured Home Relocation Trust Fund	\$1,196,244	TBD	TBD	TBD	TBD
35	Flood Disaster Disaster Poliof Contingency Fund	\$0 \$1.762.705	TBD	TBD	TBD	TBD
36	Disaster Relief Contingency Fund Total	\$1,762,705 <b>\$953,593,118</b>	TBD <b>\$495,955,526</b>	TBD <b>\$449,299,227</b>	TBD <b>\$94,039,569</b>	TBD \$223,306,158
	Total	, , , , , , , , , , , , , , , , , , ,	3453,525,52 <b>0</b>	2943,233,221		
	Percentage Split *		52%	47%	10%	23%

### **Chapter 4 – Household and Unit Projections**

Table 5 shows our forecast of households or housing units to be assisted. As the shown in the last line of the table, we expect to assist roughly 70,400 households or units. Under the AHP's projections, homeownership programs account for about 52 percent of the funds (see Table 4) but only 28 percent of the households/units (see Table 5). In contrast, rental programs account for 47 percent of the funds but 72 percent of the households/units. This shift to renters (when the analysis changes from funding levels to households assisted) occurs because homeownership programs require more resources per household. A typical Home Mortgage Loan is \$136,000. In contrast, a typical annual rent subsidy is \$6,000. The homelessness priority accounts for 10 percent of the funds, compared with 20 percent of the households and units assisted. Foreclosure recovery accounts for 23 percent of the funds, compared with 13 percent of households/units.

Table 5: 2015 Forecast of Assisted Households or Housing Units by Program and Strategic Priority

	-		Comprehe	nsive Priorities	Targete	ed Priorities
				Rental Housing		
				1. Federal		
			Successful	Preservation		Community
		AHP	Home-	2. Critical	Home-	Foreclosure
		Total	ownership	Needs	lessness	Recovery
	Homebuyer and Home Refinance	17,534	17,534	0	0	7,221
1	Home Mortgage Loans	2,941	2,941	· ·	· ·	1,060
2	Targeted Mortgage Opportunity Program	62	62			32
3	Mortgage Credit Certificates (MCC)					
4	Deferred Payment Loans	Part	of Home-Mortgage	and Targeted-		
4a	Deferred Payment Loans Plus		Mortgage Prod	uction		
5	Monthly Payment Loans					
6	Single Family Interim Lending		Part of EDH/Cha	allenge		
7	Habitat for Humanity Initiative	25	25			N/A
8	Homebuyer Education, Counseling & Training (HECAT)	13,600	13,600			6,128
8a	Enhanced Homeownership Capacity Initiative	671	671			0
8b	Homeowners Armed with Knowledge (HAWK)	235	235	_		0
0	Home Improvement	1,561	1,561	0	0	325
9	Home Improvement Loan Program	1,248	1,248			265
9a	Targeted Home Improvement Interest Write-Down		rt of Home Improve	ement Loans		60
10	Rehabilitation Loan Program (RLP)	313 <b>6,063</b>	313 <b>0</b>	6,063	500	60 <b>1,172</b>
11	Rental Production- New Construction and Rehabilitation Multifamily RFP/HTC/Pipeline Production (including EDHC)	2,939	U	2,939	500	570
12a	Low and Moderate Income Rental (LMIR)	2,939		2,959	300	370
12b	MAP Lending (Multifamily Accelerated Processing)					
13	Flexible Financing for Capital Costs (FFCC)					
14	Low-Income Housing Tax Credits (LIHTC)					
15a	Preservation Affordable Rental Initiative Fund (PARIF)	Par	t of RFP/HTC/Pipelii	ne Production		
15b	HOME Affordable Rental Preservation (HARP)					
16	Housing Trust Fund (Capital from HIB)					
17	Publicly Owned Housing Program (POHP)	3,107		3,107		602
18	Rental Rehabilitation Deferred Loan Pilot Program (RRDL)	16		16		
	Rental Assistance Contract Administration	31,106	0	31,106	0	0
19	Section 8 - Performance Based Contract Administration	18,750		18,750		
20	Section 8 - Traditional Contract Administration	11,375		11,375		
21	Section 236	981		981		
	Resources to Prevent and End Homelessness (Non- Capital)	13,270	0	13,270	13,270	0
22	Housing Trust Fund (HTF) - Net Activity	2,514		2,514	2,514	
23	Ending Long-Term Homelessness Initiative Fund (ELHIF) - Net Activity	493		493	493	
24	Bridges - Net Activity	533		533	533	
25	Section 811 Demonstration	45		45	45	
26	Family Homeless Prevention and Assistance Program (FHPAP) - Net Activity	9,521		9,521	9,521	
	Housing Opportunities for Persons with AIDS (HOPWA)	164		164	164	

			Comprehensive Priorities		Targete	ed Priorities
				<b>Rental Housing</b>		
				1. Federal		
			Successful	Preservation		Community
		AHP	Home-	2. Critical	Home-	Foreclosure
		Total	ownership	Needs	lessness	Recovery
	Rental Portfolio Management	240	0	240	0	0
28	Asset Management	107		107		
29	Asset Management - Financing Adjustment Factor (FAF) /	133		133		
23	Financing Adjustment (FA)	133		133		
	Multiple Use Resources	458	458	0	0	159
32	Economic Development and Housing/ Challenge (EDHC)					
32a	Request for Proposals (RFP) - Impact Fund Only	315	315			126
32b	Housing Infrastructure Bonds (HIB) - Impact Fund Only	49	49			20
32c	Bridge to Success	14	14			14
32d	Community-Owned Mobile Home Parks	80	80			
33	Technical Assistance and Operating Support	N/A				
34	Organizational Loans	N/A				
35	Strategic Priority Contingency Fund	TBD	TBD	TBD	TBD	TBD
	Other	126	126	0	0	0
36	Housing Infrastructure Bond Issuance Costs	N/A				
37	Manufactured Home Relocation Trust Fund	TBD	TBD		TBD	
38	Flood Disaster	0				
39	Disaster Relief Contingency Fund	126	126			
	Total	70,357	19,679	50,678	13,770	8,877
			28%	72%	20%	13%

Table 5 shows some programs shaded in gray. The homebuyer programs include enhancements, such as downpayment and closing cost loans that support first mortgages. Because all the homes supported by these enhancements are also supported by our home mortgage loans, the table does not count the enhanced units in the total to avoid double counting. The rental production programs include programs that often fund the same properties. A development could receive a first mortgage from LMIR, housing tax credits, and a deferred loan through the Economic Development and Housing/Challenge program. To avoid double counting, Table 5 presents all rental units financed with these programs in combination.

The following graphs show the estimated number of households/units that will be assisted in 2015 compared with the number of households/units assisted in previous years. The graphs are organized by the broad program categories and exclude activity related to disasters/floods, which are intermittent and not part of our baseline activity.

#### **Homebuyer and Home Refinance Programs**

Figure 1 shows our production in home mortgage loans recovering after the housing market collapse in 2008. The increase in 2013 reflects the expanded lending activity with our redesigned programs. In 2015, we will increase our goal for the Home Mortgage Loan program so that households who are ready to become successful homeowners have the opportunity to take advantage of historically low interest rates and home prices that are still well below the levels from the mid-2000s.

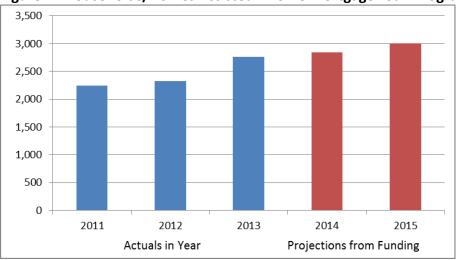


Figure 1: Households/Homes Assisted - Home Mortgage Loan Program

Other homeownership opportunities (Figure 2) are expected increase in 2015 with the help of the large amount of Housing Infrastructure Bond funds that will be available. The purchase of land by community land trusts for single-family homeownership is an eligible use of these funds. (The programs captured in Figure 2 include the Habitat for Humanity Initiative, the single-family portion of the Economic Development and Housing/Challenge program, and Single Family Interim Lending.)

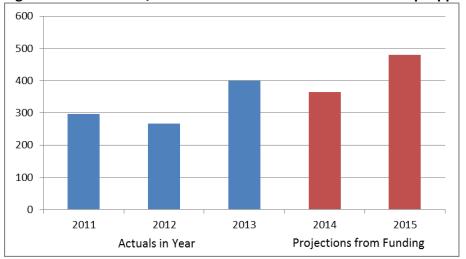


Figure 2: Households/Homes Assisted - Other Homeownership Opportunities

The overall decline in education and counseling assistance (Figure 3) largely reflects the reduced funding and need for foreclosure counseling as mortgage delinquency and foreclosure rates in Minnesota have declined since the peak of the foreclosure crisis. While the number of mortgage delinquencies and foreclosures has declined, there is still a need for these counseling resources. The increase in households assisted in 2015 reflects the addition of homebuyer counseling provided through the Homeownership Center's online course called Framework. This is a relatively new counseling tool that we have supported but not included in our count of assisted households in previous years.

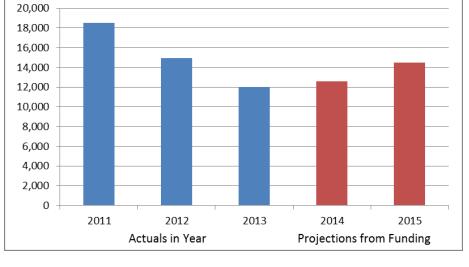


Figure 3: Households Assisted – Homebuyer/Homeowner Education and Counseling

#### **Home Improvement Programs**

Home improvement production (Figure 4) had been limited after the downturn in the economy in 2008. Production was high in 2010 and 2011 because of federal stimulus funds that financed the Energy Saver Rebate program, which provided an incentive for energy efficiency improvements. Since 2012, production has slowly increased with the improving economy and housing market. In addition, we redesigned our Home Improvement Loan products in 2012 to better meet the needs of low- and moderate-income homeowners, which has also helped increase production. (Figure 4 includes both the Home Improvement Loan Program and the Rehabilitation Loan Program.)

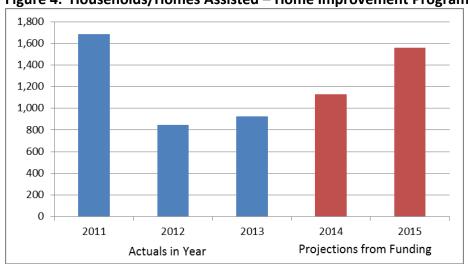


Figure 4: Households/Homes Assisted – Home Improvement Programs

### **Rental Production and Rental Portfolio Management**

The large rental production increase in 2015 will come from the \$100 million of funding provided in the 2014 bonding bill (Housing Infrastructure and General Obligation Bonds). (Figure 5 captures all the programs in the rental production category, the multifamily portion of the Economic Development and Housing/Challenge program, and all the activity in the rental portfolio management category.)

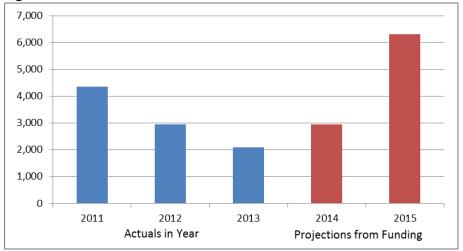


Figure 5: Units Assisted – Rental Production

#### **Rental Assistance Contract Administration**

As shown in Figure 6, activity in the Section 8 and 236 contract administration has been very steady over the last several years.

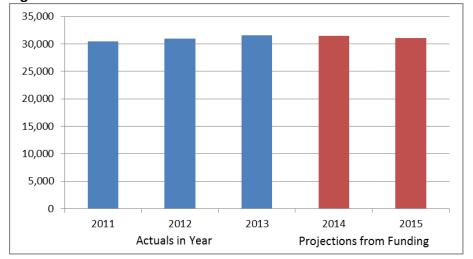


Figure 6: Households Assisted – Rental Assistance Contract Administration

### Resources to Prevent and End Homelessness (Non-Capital)

There will be an increase in rental and operating assistance in 2014 and 2015 because the Legislature made available for the first time \$3 million for rent assistance for homeless or highly-mobile families with school-age children and for ex-offenders transitioning out of correctional facilities. (See Figure 7.) In addition, the Legislature increased the base appropriation for the Housing Trust Fund program by \$1.4 million.

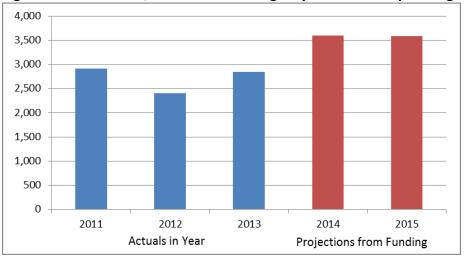


Figure 7: Households/Units Assisted – Agency Rental and Operating Assistance

The number of households assisted by the Family Homeless Prevention and Assistance Program (FHPAP) and Housing Opportunities Program for Persons with AIDS (HOPWA) has been relatively steady (around 10,000). See Figure 8. Activity was low in 2012 as a result of administrative complications related to the state government shutdown.

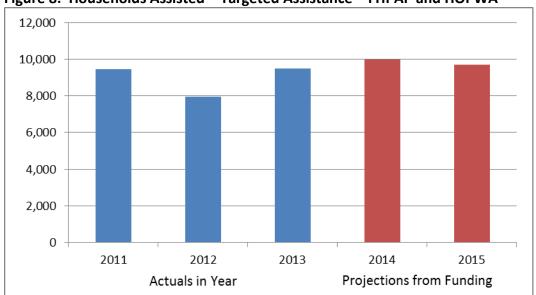


Figure 8: Households Assisted - Targeted Assistance - FHPAP and HOPWA

### **Chapter 5 – Funding by Source**

Table 6 shows the 2015 funding levels by source of funds.

Table 6: 2015 Funding by Source

Table 0. 2013 Fullding by Source		
	Original 2014	Proposed
	AHP	2015 AHP
Federal Funds	\$207,185,049	\$200,801,636
State Appropriations	\$71,249,898	\$65,270,600
State Capital Investments (GO & Housing Infrastructure Bonds)	\$58,281	\$100,625,086
Bond Proceeds & Other Mortgage Capital	\$441,600,000	\$480,000,000
Housing Investment Fund (Pool 2)*	\$41,500,000	\$77,000,000
Housing Affordability Fund (Pool 3)*	\$23,747,785	\$29,895,796
Total	\$785,341,014	\$953,593,118

<sup>\*</sup> From the original 2014 AHP, this table has taken out \$8.5 million of estimated activity that was expected to occur with the Twin Cities Community Land Bank and the Family Housing Fund (Pool 2 funds) and \$1 million under Non-Profit Capacity Building Loans (Pool 3 funds). Both of these are revolving loan accounts. It has been a challenge to accurately reflect the activity of these revolving accounts when presented with non-revolving funds. Thus, the funding tables in the AHP will no longer include a budgeted amount unless additional funds are added.

There will be sizable increases in funding from several sources.

- \$100 million in State Capital Investments (GO and Housing Infrastructure Bond proceeds).
- Agency Bond Proceeds & Other Mortgage Capital will increase by \$38 million, of which \$24 million will be for increased home mortgage lending and \$20 million will be for increased bridge lending (construction period financing) under the Low and Moderate Income Rental Income (LMIR) program. These increases are partially overset by a \$6 million decrease in Mortgage Credit Certificate authority.
- **Pool 2** funding will increase by \$36 million, of which \$25 million will be for increased permanent financing under LMIR, \$6 million will be for increased home improvement lending, \$2 million will be for increased mortgage lending under the Targeted Mortgage Program, and \$2 million will be for contract-for-deed financing under Economic Development and Housing/Challenge.
- The reduction in funding under **State and Federal Appropriations** comes from a reduction in uncommitted funds that carry forward from one AHP to the next. In 2014, Minnesota Housing committed a large share of the available funds, reducing the carry forward from 2014 to 2015.
- With increased earnings, Minnesota Housing can allocate more funding to **Pool 3/Foundation**.

To identify funds available under this plan by source, staff projected the resources that will be available from each source during the year. The plan allocates funds from five primary sources as described below. The precise amount of some funding categories is known at the time the plan is developed, while others (such as loan repayments) are estimates of resources that will become available during the year. Staff used various analytical approaches (including fund cash flow analysis) to project the amount of resources available for housing programs.

**Federal Resources**. There are two types of federal resources: (1) appropriations to the U.S. Department of Housing and Urban Development (HUD) that are made available to Minnesota Housing, and (2)

housing tax credits. For purposes of the plan, current funding levels are used for the HUD appropriations – Section 8/236, HOME, and Housing Opportunities for Persons with AIDS (HOPWA) – and will be adjusted once Congress has adopted the year's budget. The amount of federal housing tax credits is based on a per capita formula and may vary slightly each year.

**State Appropriations**. The amount of funding is based on the 2014-15 general fund budget adopted by the 2013 Minnesota Legislature. We generally split the appropriations evenly between state fiscal years 2014 and 2015. In addition, the funds for the 2016-17 biennium will be available on July 1, 2015, which overlaps with the last three months of the 2015 AHP. Some 2016 funds have been budgeted under the 2015 AHP. We use each program's base budget as the assumed funding level.

**State Capital Investment.** These funds come from the state capital budget (bonding bill) and include General Obligation and Housing Infrastructure Bond proceeds.

Agency Bond Proceeds and Other Mortgage Capital. Bond proceeds are generated by the issuance of tax-exempt bonds. Tax-exempt bond proceeds have historically been limited by the amount of new bonding authority under a state allocation formula, the projected amount of bonds refunded over the next year, and an estimate of the amount of bonding authority contributed by cities and counties for issuance on their behalf. However, market conditions have made it difficult to fully utilize all of the available bonding authority. To access these under-utilized resources, we have started issuing Mortgage Credit Certificates, which counts against the state's bonding authority. We also started selling some of our mortgage-backed securities on the secondary market to access attractively-priced private capital. In addition, we started accessing a new source of mortgage capital for rental housing. We recently became a MAP (Multifamily Accelerated Processing) lender and now originate FHA-insured mortgages that are financed through a third-party investor.

**Agency Resources.** We generate resources from our lending activities and make them available for investment in housing programs. Agency resources are currently categorized as follows:

- Housing Investment Fund (also known as "Pool 2"). The Housing Investment Fund's balance is set according to the net asset requirements and investment guidelines adopted by the Board in April, 2007 after review and confirmation with the rating agencies and our cash flow projections. The level of funding that must be retained in Pool 2 is an amount that will cause the combined net assets in the General Reserve Account and bond funds (exclusive of Pool 3/Foundation) to be not less than the combined net assets of the same funds for the immediately preceding audited fiscal year end. The practical result of this requirement is to set the amount of current period earnings as an upper limit on the amount that can be annually transferred from Pool 2 to Pool 3. According to Board policy, the use of Pool 2 funds is limited to investment quality loans and investment grade securities. Most of the net assets in Pool 2 are already invested in housing loans, so it is the Pool 2 liquid assets and expected loan repayments that are available for budgeting in the Plan.
- Housing Affordability Fund (also known as "Pool 3/Foundation"). The Housing Affordability Fund is set pursuant to the same Board policy as the Housing Investment Fund above, and its balance is the net assets in excess of the required balances in Pools 1 and 2. The sources of ongoing funding for Pool 3 are transfers of a portion of current period earnings from Pool 2, combined with any repayments or prepayments from loans previously funded under Pool 3. This fund is more flexible than the Housing Investment Fund as it may be used for programs not resulting in amortizing, investment quality loans, including deferred loans and grants.

#### **Notes**

http://www.mnhousing.gov/wcs/Satellite?blobcol=urldata&blobheadername1=Content-

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8&blobkey=id&blobtable=MungoBlobs&blobwhere=1361480333912&ssbinary=true

<sup>11</sup> For more information about the Olmstead Plan see:

<sup>&</sup>lt;sup>1</sup> Minnesota Housing analysis of data from the United States Census Bureau, 2000 Decennial Census and 2012 American Community Survey. Incomes and costs are adjusted for inflation.

<sup>&</sup>lt;sup>2</sup> Minnesota has 11 primary job classes, with five having an average weekly wage above \$1,000 and six below \$1,000. Three of the five higher-wage industries lost jobs over the last five years, with construction and manufacturing having the largest losses of all industries. In contrast, four of the six lower-wage industries gained jobs, with the largest gains in education and health services. Data from the Department of Employment and Economic Development's *Quarterly Census of Employment and Wages* (2008 and 2013).

<sup>&</sup>lt;sup>3</sup> Minneapolis Area Association of Realtors, Monthly Market Indicators (June 2012 and June 2014); <a href="http://maar.stats.10kresearch.com/reports/mmi">http://maar.stats.10kresearch.com/reports/mmi</a>. To account for seasonality of prices, the analysis involves June to June comparisons.

<sup>&</sup>lt;sup>4</sup> Marguette Advisors, Apartment Trends (1st Quarter 2012 and 2nd Quarter 2014).

<sup>&</sup>lt;sup>5</sup> Minnesota Housing analysis of data from the United States Census Bureau, 2012 American Community Survey.

<sup>&</sup>lt;sup>6</sup> A credit is used to offset 10 years of tax liability. Thus, a \$100,000 tax credit will generate \$1 million of tax breaks over the 10 years. In today's tax-credit market, credits can sell for 80 to 90 cents on the dollar, or higher.

<sup>&</sup>lt;sup>7</sup> U.S. Department of Housing and Urban Development, Notice on Median Family Incomes for FY 2014 (December 18, 2013); <a href="http://www.huduser.org/portal/datasets/il/il14/Medians2014">http://www.huduser.org/portal/datasets/il/il14/Medians2014</a> v2.pdf.

<sup>&</sup>lt;sup>8</sup> Minnesota Housing analysis of data from the United State Census Bureau, 2012 American Community Survey.

<sup>&</sup>lt;sup>9</sup> Minnesota Housing, *Regional Distribution of Minnesota Housing Assistance* (September 2014); http://www.mnhousing.gov/get/MHFA 1017322.

<sup>&</sup>lt;sup>10</sup> Minnesota Interagency Council on Homelessness, Heading Home: Minnesota's Plan to Prevent and End Homelessness (December 2013);

<sup>&</sup>lt;sup>12</sup> Minnesota Department of Health, *Minnesota Healthy Homes: Strategic Plan* (November 2012); http://www.health.state.mn.us/divs/eh/homes/forpartners/hhplan2012.pdf.

<sup>&</sup>lt;sup>13</sup> Minnesota Housing Analysis of data from the United States Census Bureau, 2012 American Community Survey.

<sup>&</sup>lt;sup>14</sup> Minnesota Interagency Council on Homelessness, Heading Home: Minnesota's Plan to Prevent and End Homelessness (December 2013), p. 38.

Appendix A: 2015 Program Funding by Source

## Appendix A: 2015 Program Funding by Source

		2015 Total		State Appropriations	State Capital Investment (GO & Housing Infrastructure Bonds)	Other Mortgage Capital	Housing Investment Fund (Pool 2) - Regular	Funds	Fund (Pool 3) - Regular	Funds
1	Home Mortrage Loans	\$455,036,200	<b>\$669,200</b> \$0	<b>\$3,847,000</b> \$0		\$420,000,000 \$400,000,000	<b>\$18,500,000</b> \$0	<b>\$0</b> \$0		
2	Home Mortgage Loans Targeted Mortgage Opportunity Program	\$400,000,000 \$10,000,000	\$0 \$0	\$0 \$0		\$400,000,000	\$10,000,000	\$0 \$0		
3	Mortgage Credit Certificates (MCC)	\$20,000,000	\$0 \$0	\$0		\$20,000,000	\$10,000,000	\$0 \$0	\$0 \$0	
4	Deferred Payment Loans	\$7,500,000	\$0 \$0	\$2,330,000	•	\$20,000,000	\$0 \$0	\$0 \$0	\$5,170,000	
4a	Deferred Payment Loans Plus	\$3,500,000	\$0	\$2,330,000		\$0	\$0 \$0	\$0 \$0	\$3,500,000	
5	Monthly Payment Loans	\$7,500,000	\$0	\$0		\$0	\$7,500,000	\$0 \$0	\$3,300,000	
6	Single Family Interim Lending	\$1,600,000	\$0	\$0		\$0	\$0	\$0	\$1,600,000	
7	Habitat for Humanity Initiative	\$2,000,000	\$0	\$0		\$0	\$1,000,000	\$0	\$1,000,000	
8	Homebuyer Education, Counseling & Training (HECAT)	\$2,186,200	\$669,200	\$1,517,000		\$0	\$0	\$0		
8a	Enhanced Homeownership Capacity Initiative	\$650,000	\$0	\$0		\$0	\$0	\$0	\$650,000	
8b	Homeowners Armed with Knowledge (HAWK)	\$100,000	\$0	\$0		\$0	\$0	\$0	\$100,000	
	Home Improvement	\$28,575,000	\$0	\$3,522,000			\$19,500,000	\$0	. ,	
9	Home Improvement Loan Program	\$19,975,000	\$0	\$0			\$19,500,000	\$0		
9a	Targeted Home Improvement Interest Write-Down	\$0	\$0	\$0			\$0	\$0		
10	Rehabilitation Loan Program (RLP)	\$8,600,000	\$0	\$3,522,000		\$0	\$0	\$0	\$5,078,000	
	Rental Production- New Construction and Rehabilitation	\$189,639,605	\$16,357,186	\$9,731,232	\$64,051,187	\$60,000,000	\$35,000,000	\$0	\$4,500,000	\$0
11	Multifamily Amortizing First Mortgages	\$95,000,000	\$0	\$0	\$0	\$60,000,000	\$35,000,000	\$0	\$0	
11a	Low and Moderate Income Rental (LMIR)	\$85,000,000	\$0	\$0	\$0	\$50,000,000	\$35,000,000	\$0	\$0	\$0
11b	MAP Lending (Multifamily Accelerated Processing)	\$10,000,000	\$0	\$0	\$0	\$10,000,000	\$0	\$0	\$0	\$0
12	Flexible Financing for Capital Costs (FFCC)	\$4,500,000	\$0	\$0	\$0	\$0	\$0	\$0	\$4,500,000	
13	Low-Income Housing Tax Credits (LIHTC)	\$8,582,340	\$8,582,340	\$0	\$0	\$0	\$0	\$0	\$0	\$0
14	Affordable Rental Preservation	\$17,106,078	\$7,774,846	\$9,331,232	\$0	\$0	\$0	\$0	\$0	
14a	Preservation Affordable Rental Initiative Fund (PARIF)	\$9,331,232	\$0	\$9,331,232	\$0	\$0	\$0	\$0	\$0	•
14b	HOME Affordable Rental Preservation (HARP)	\$7,774,846	\$7,774,846	\$0		\$0	\$0	\$0	\$0	
15	Housing Trust Fund (Capital from Housing Infrastructure Bonds)	\$43,853,648	\$0	\$0		\$0	\$0	\$0	\$0	
16	Publicly Owned Housing Program (POHP)	\$20,197,539	\$0	\$0	. , ,	\$0	\$0	\$0	\$0	
17	Rental Rehabilitation Deferred Loan Pilot Program (RRDL)	\$400,000	\$0	\$400,000			\$0		\$0	
	Rental Assistance Contract Administration	\$181,392,671	\$181,392,671	\$0		\$0	\$0	\$0		
18	Section 8 - Performance Based Contract Administration	\$112,500,000	\$112,500,000	\$0			\$0			
19	Section 8 - Traditional Contract Administration	\$68,250,000	\$68,250,000	\$0		\$0	\$0			
20		\$642,671	\$642,671	\$0		\$0	\$0	\$0	\$0	
24	Resources to Prevent and End Homelessness (Non-Capital)	\$29,115,921	\$382,579	\$26,760,546			\$0			
	Housing Trust Fund (HTF) - Net Activity	\$15,231,963	\$0	\$15,231,963		\$0	\$0		\$0	
21a 21b	Funding for new contracts	\$25,828,792	\$0	\$25,828,792			\$0			
210	Adj. to spread two-year contracts over two years Ending Long-Term Homelessness Initiative Fund (ELHIF) - <b>Net Activity</b>	-\$10,596,829	\$0 \$0	-\$10,596,829 \$0		\$0 \$0	\$0 \$0	\$0 \$0	\$0	
22a	Funding for new contracts	\$1,972,796 \$3,945,592	\$0	\$0 \$0			\$0 \$0		\$1,972,796 \$3,945,592	
22b	Adj. to spread two-year contracts over two years	-\$1,972,796	\$0 \$0	\$0 \$0		\$0 \$0	\$0 \$0	\$0 \$0	-\$1,972,796	
23	Bridges - Net Activity	\$2,959,461	\$0	\$2,959,461		\$0	\$0 \$0	\$0 \$0	-\$1,972,796 \$0	
23a	Funding for new contracts	\$5,918,921	\$0	\$5,918,921			\$0 \$0		\$0 \$0	
23b	Adj. to spread two-year contracts over two years	-\$2,959,461	\$0	-\$2,959,461	\$0	\$0	\$0		\$0	
24	Section 811 Demonstration	\$235,000	\$235,000	\$0		\$0	\$0 \$0		\$0	
25	Family Homeless Prevention and Assistance Program (FHPAP) - Net Activity	\$8,569,123	\$0	\$8,569,123		\$0	\$0	\$0	\$0	
25a	Funding for new contracts	\$17,138,245	\$0	\$17,138,245		\$0	\$0	\$0	\$0	
25b	Adj. to spread two-year contracts over two years	-\$8,569,123	\$0	-\$8,569,123		\$0	\$0		\$0	
26	Housing Opportunities for Persons with AIDS (HOPWA)	\$147,579	\$147,579	\$0			\$0		\$0	
	Rental Portfolio Management	\$3,600,000	\$2,000,000	\$0			\$0	\$0		
27	Asset Management	\$1,600,000	\$0	\$0			\$0		\$1,600,000	
28	Asset Management - Financing Adjustment Factor (FAF) / Financing Adjustment (FA)	\$2,000,000	\$2,000,000	\$0	\$0	\$0	\$0	\$0	\$0	\$0

#### Appendix A: 2015 Program Funding by Source State Capital **Agency Bond** Housing Housing Investment (GO Proceeds and Housing Investment Housing Afffordability & Housing Other Investment Fund (Pool 2) - Affordability Fund (Pool 3) -Fund (Pool 2) -Fund (Pool 3) -Federal State Infrastructure Mortgage Revolving Revolving 2015 Total Resources Appropriations Bonds) Capital Regular Funds Regular Funds Multiple Use Resources \$62,574,772 \$18,450,873 \$35,873,899 \$4,000,000 \$4,250,000 \$0 29 Economic Development and Housing/ Challenge (EDHC) \$57,895,356 \$0 \$18,021,457 \$35,873,899 \$0 \$4,000,000 \$0 \$0 \$0 29a \$0 Request for Proposals (RFP) - Single-Family and Multifamily \$18,021,457 \$0 \$18,021,457 \$0 \$0 \$0 \$0 \$0 29b \$0 Housing Infrastructure Bonds (HIB) \$35,873,899 \$0 \$0 \$35,873,899 \$0 \$0 \$0 \$0 29c \$0 \$0 \$2,000,000 \$0 \$0 \$0 \$2,000,000 \$0 \$0 Bridge to Success 29d \$0 \$0 Community-Owned Mobile Home Parks \$2,000,000 \$0 \$0 \$0 \$2,000,000 \$0 \$0 \$0 30 Technical Assistance and Operating Support \$2,679,416 \$0 \$429,416 \$0 \$0 \$0 \$0 \$2,250,000 \$0 \$0 \$0 Organizational Loans \$0 \$0 \$0 \$0 \$0 32 Strategic Priority Contingency Fund \$0 \$0 \$2,000,000 \$0 \$2,000,000 \$0 \$0 \$0 \$0 \$0 \$3,658,949 \$2,958,949 \$700,000 \$0 \$0 33 Housing Infrastructure Bond Issuance Costs \$0 \$700,000 \$0 \$0 \$0 \$0 \$700,000 \$0 \$0 34 Manufactured Home Relocation Trust Fund \$1,196,244 \$0 \$1,196,244 \$0 \$0 \$0 \$0 \$0 \$0 35 Flood Disaster \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 36 Disaster Relief Contingency Fund \$1,762,705 \$0 \$1,762,705 Ġ0 \$0 Ś0 \$0 \$0 \$0

\$200,801,636

\$65,270,600

\$100,625,086

\$480,000,000

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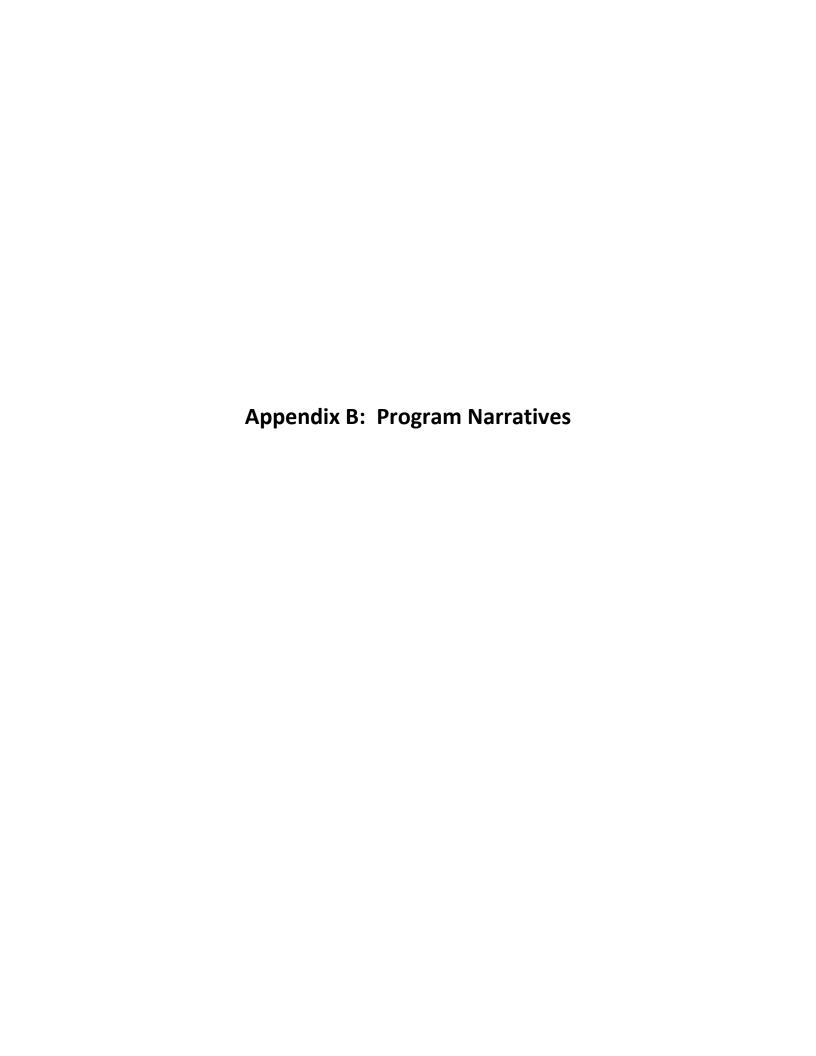
\$0

\$29,895,796

\$0

\$953,593,118

Total



# 2015 Affordable Housing Plan Appendix B: Program Narratives

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#### Notes on reading the program narratives:

- "Housing Investment Fund" and "Pool 2" refer to the same resources.
- "Housing Affordability Fund" and "Pool 3/Foundation" refer to the same resources.
- The sum of the projections for the number of housing units or households assisted by individual programs during the plan period exceed the total number of households projected to be served across all programs. This occurs because some households or housing units will receive assistance from multiple programs in order to achieve needed affordability levels.
- The projections for the number of households or units assisted generally are based on the
  average assistance per unit or per household for the last five years, by program, adjusted for
  inflation and program trends.
- Several programs have multiple funding sources which may necessitate some differences in program rules depending on the funding sources.
- The tables in the narratives show funds available for commitment in 2015.

## **Home Mortgage Loans**

Our home mortgage loans are fully-amortizing first mortgage loans at affordable interest rates for low-and moderate-income homebuyers. Home mortgage loans help us promote and support successful homeownership by offering financing with affordable interest rates, access to downpayment and closing cost loans for eligible borrowers, access to exclusive Housing Finance Agency loan products and homebuyer education. The program supports borrowers traditionally not served by the private market. We offer a mortgage program designed for first-time homebuyers ("Start Up") with borrower access to two downpayment and closing cost (DPA) loan options, including one interest-free deferred loan option and an interest-bearing fully-amortizing loan option. In addition, we offer a program for repeat and refinance borrowers ("Step Up") with access to the interest-bearing fully-amortizing downpayment and closing cost loan option.

In our current business model for homeownership, we access capital to finance mortgages by selling bonds and/or selling its mortgage-backed securities on the secondary market.

We remain committed through our programs to serving households of color or Hispanic ethnicity and households with incomes below 80 percent of area median income.

Current income limits for one and two person households:

Property Location	<u>Maximum</u>
Minneapolis/Saint Paul metro area	\$82,900
Rochester	\$81,300
Balance of State	\$73,900

Current income limits for three or more person households:

Property Location	<u>Maximum</u>
Minneapolis/Saint Paul metro area	\$95,335
Rochester	\$93,495
Balance of State	\$84,985

Maximum purchase price limits:

- \$310,000 in the Minneapolis/Saint Paul metropolitan area
- \$265,000 in the balance of the state

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we financed:

- 2,765 loans
- \$356,730,116 total loan amount
- \$129,016 average loan amount
- Median household income of borrowers was \$48,500 or 66% of statewide median income
- 23% were households of color or Hispanic ethnicity

Start Up production is expected to increase in 2015 with Step Up production remaining stable at current levels. Overall home mortgage loan production is estimated at \$400 million in net commitments, which includes Start Up, Step Up and MCC first mortgage production.

Estimating the market demand for Minnesota Housing loan products is a challenge. Uncertain market conditions related to regulatory changes, the increasing interest rate environment, recovering home valuation, and the overall employment outlook affect both need and demand for these products. Staff continuously works to ensure that the home mortgage programs and corresponding downpayment assistance programs meet the needs of low- and moderate-income homeowners (80% AMI and below), that loan commitments are targeted to households of color and Hispanic ethnicity, and that we maintain the quality of the MBS loan portfolio.

### **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to finance loans for an estimated 2,941 households under this program.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	\$400,000,000
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$400,000,000
2014 Original Total	\$376,000,000

**Legal Authority:** Minn. Stat. §462A.05, Subd. 3; Minn. Stat. §462A.073; Minn. Rules, Parts 4900.3200-3290; IRC §143

## **Targeted Mortgage Opportunity Program**

The Targeted Mortgage Opportunity Program provides sustainable first mortgage opportunities to households struggling to access mortgage credit and targets households of color or Hispanic ethnicity in Minnesota. Households of color or Hispanic ethnicity are an increasing share of the state's population. Some households of color and Hispanic ethnicity struggle to access the mortgage market, with the foreclosure crisis falling disproportionately on them, and a declining homeownership rate since 2008. Minnesota's homeownership disparity (the homeownership rate differential between white/non-Hispanic households and households or color or Hispanic ethnicity) is the largest in the nation.

## Proposal for 2015

We are allocating \$10 million under the 2015 AHP for this first mortgage loan pool for credit-worthy borrowers struggling to access a mortgage. The loan pool is marketed through collaborative efforts with organizations that work closely with and/or provide outreach to households of color or Hispanic ethnicity. As part of this effort, we work with designated organizations that support successful homeownership as well as support financial stability through intensive homeowner and financial literacy training. Designated, culturally-competent mortgage lenders originate the loans, which will be serviced by an organization that understands the objective of the program. The program offers borrowers a nonconforming conventional loan product, and funds from Pool 3 allocated in the 2014 AHP serve as a risk pool to reimburse Pool 2 for any losses that might occur under this program.

Based on resources available for new activity in 2015, we expect to assist an estimated 62 households under this program.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	\$10,000,000
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$10,000,000
2014 Original Total	\$10,000,000

Legal Authority: Minn. Stat. § 462A.05, Subd. 3

## **Mortgage Credit Certificates**

As an alternative to allowing excess mortgage revenue bond (MRB) authority to expire, we converted some MRB authority into Mortgage Credit Certificates (MCCs) for first-time homebuyers. MCCs allow eligible homebuyers to claim a nonrefundable tax credit for a percentage of the mortgage interest paid per year by providing a dollar-for-dollar reduction against the homeowner's federal tax liability with a \$2,000 cap per year. Eligibility requirements for MRB programs, such as first-time homebuyer status, also apply to the MCC program.

Current income limits for one and two person households:

Property Location	<u>Maximum</u>
Minneapolis/Saint Paul metro area	\$82,900
Rochester	\$81,300
Balance of State	\$73,900

Current income limits for three or more person households:

Property Location	<u>Maximum</u>
Minneapolis/Saint Paul metro area	\$93,335
Rochester	\$93,495
Balance of State	\$84,985

## **Program Performance and Trends**

In November 2012, we converted \$135,107,649 of expiring bonding authority to \$33,776,912 in MCC authority. These funds were available through Minnesota Housing from June 24, 2013 through December 31, 2014, or until funds are exhausted. Bonding authority converted in December of 2014 will be available from January 1, 2015 through December 31, 2017, or until funds are exhausted.

For the Program Assessment period of October 1, 2012 – September 30, 2013, there was no program activity to report.

## **Proposal for 2015**

We are budgeting \$20 million of MCC authority for 2015.

Based on resources available for new activity in 2015, we expect to provide MCCs for an estimated 394 households under this program

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	\$20,000,000
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$20,000,000
2014 Original Total	\$25,600,000

Legal Authority: Minn. Stat. §462A.05; IRC §143, Section 25

## **Deferred Payment Loans**

We offer two downpayment and closing cost loan programs (Deferred Payment Loan, and Monthly Payment Loan) that support homeowners purchasing Start Up, Step Up, or MCC first mortgage loans. Historically, the percentage of Minnesota Housing borrowers using one of the DPA programs has been significant, ranging from 60% to 80% of all borrowers.

The Deferred Payment Loan (DPL) provides an interest-free loan for down payment and closing costs for income-eligible first-time homebuyers purchasing a home under the Start Up program. Borrowers that receive DPL assistance lack necessary funds for standard mortgage downpayment and closing costs. The maximum loan amount is the greater of \$5,000 or five percent of the home purchase price capped at \$7,500. The program serves lower income households than the amortizing Monthly Payment Loan (MPL) and is funded through a combination of state appropriations and Pool 3 funds.

As a result of the discontinuation of the HOME HELP program for the 2015 AHP, we developed the DPL Plus option, setting aside \$3.5 million of DPL funding to reach targeted borrowers with similar characteristics and need as HOME HELP borrowers. Removing HUD's non-industry standard program requirements through a targeted DPL Plus option enables us to enlist more lender delivery partners to reach targeted households with DPA need.

To ensure that funds support successful homeownership, DPL requires borrowers to contribute \$1,000 of their own funds to the transaction, maintain adequate funds in reserve accounts to finance emergency funding needs, have a debt-to-income ratio of less than 50% and a credit score of at least 640. DPL also requires at least one borrower per household to complete homebuyer education.

Current income limits are adjusted by household size. Limits for households of up to four members are:

Property Location	<u>Maximum</u>
Minneapolis/Saint Paul metro area	\$60,000
Rochester	\$60,000
Balance of State	\$55,000

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we financed:

- 742 loans
- \$3,090,971 total loan amount
- \$4,166 average loan
- Median household income of borrowers was \$45,006 or 61% of statewide median
- 28% were households of color or Hispanic ethnicity

As a result of April 1, 2014 program changes that increased the maximum loan amount, we saw an increase in demand for DPL assistance.

#### **Proposal for 2015**

We request a total of \$11 million—\$7.5 million for DPL and \$3.5 million for DPL Plus for the 2015 AHP. Demand for the DPL program is based on home mortgage production estimates that are subject to market volatility; therefore, it is important to view this funding request as conservative. With as many as 80% of Minnesota Housing borrowers using a downpayment and closing cost loan programs, if home mortgage demand exceeds estimated production, additional resources may be needed to support the DPL program.

Based on resources available for new activity in 2015, we expect to fund an estimated 1,200 DPL and 350 DPL Plus loans under this program.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	\$830,000
Revolving	
Repayments and Receipts	\$1,500,000
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$8,670,000
Carry Forward (ELHIF only)	
2015 Total	\$11,000,000
2014 Original Total*	\$7,400,000

<sup>\*</sup>Included \$3.4 million in federal HOME HELP funding.

Legal Authority: Minn. Stat. §462A.21, Subd. 8; Minn. Rules, Parts 4900.1300-1359

## **Monthly Payment Loans**

Monthly Payment Loans (MPLs) are interest-bearing, amortizing loans that provide downpayment and closing cost funds to support our home mortgage loan programs, including "Start Up", "Step Up", and the first mortgage loans originated incident to the Mortgage Credit Certificate program. Borrowers who qualify for MPLs may receive up to the greater of \$5,000 or 5% of the purchase price of the home. MPLs have a 10-year term with an interest rate equal to that of the first mortgage. We began offering MPLs in December 2012 and have experienced strong demand for the assistance.

To ensure that MPL funds support successful homeownership, MPL requires borrowers to contribute \$1,000 of their own funds to the transaction, maintain adequate funds in reserve accounts to finance emergency funding needs, have a debt-to-income ratio of less than 50 percent and a credit score of at least 640. MPL also requires at least one borrower per household to complete homebuyer education.

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- 612 loans
- \$3,940,550 total loan amount
- \$6,439 average loan
- Median household income of borrowers was \$55,761 or 75% of statewide median
- 20% were households of color or Hispanic ethnicity

We request a total of \$7.5 million for MPL for the 2015 AHP. Demand for the MPL program is based on home mortgage production estimates that are subject to market volatility; therefore, it is important to view this funding request as conservative. With as many as 80% of Minnesota Housing borrowers historically using a downpayment and closing cost loan program, if home mortgage demand exceeds estimated production, additional resources may be needed to support this program.

#### **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to fund loans for an estimated 1,071 households under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	\$7,500,000
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$7,500,000
2014 Original Total	\$7,000,000

Legal Authority: Minn. Stat. §462A.05

## **Single Family Interim Lending**

Single Family Interim Lending involves the Partnership for Affordable Housing (PAH), funded from Pool 3. (The \$1 million legislative appropriation for Innovative Housing, a revolving resource for interim financing, is now reported under the Economic Development and Housing/Challenge program.)

We provide interim loans to acquire, rehabilitate, demolish or construct owner-occupied housing. Interim loans funded through PAH have a 2% interest rate. The loan term is 20 months. Interim funding is awarded annually through the Single Family Request for Proposals process in accordance with our mission and funding priorities.

### **Program Performance and Trends**

Data on interim lending are reported under the Community Homeownership Impact Fund. The Impact Fund is the umbrella program under which we currently deliver the Economic Development and Housing/Challenge Program and interim construction financing, primarily for single family owner-occupied housing.

#### **Proposal for 2015**

It is difficult to project the demand for interim financing in any given annual funding round because of the flexible nature of the funding source, which allows for rehabilitation as well as new construction activity. The request for the 2015 AHP reflects a rebound in new construction interest. Governor Dayton's Housing and Jobs Growth Initiative also suggests a greater need for interim construction financing in those parts of the state where employers are poised to expand but affordable housing is not adequate to meet the needs of the local workforce.

Based on resources available for new activity in 2015, we anticipate making interim or construction loans to administrators for approximately 16 housing units.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	44 600 000
Regular	\$1,600,000
Carry Forward (ELHIF only)	
2015 Total	\$1,600,000
2014 Original Total	\$1,522,750

**Legal Authority:** Minn. Stat. §462A.05, Subd. 2 and Minn. Stat. §462A.05, Subd. 18; Minn. Rules, Parts 4900.1200-1210

## **Habitat for Humanity Initiative**

The Habitat for Humanity Initiative provides a secondary market for interest-free loans originated by Habitat for Humanity Minnesota affiliates for qualifying households throughout Minnesota (under its Next 1,000 Homes Fund).

Current income limit: below 60% of the Twin Cities area median income.

Habitat sets specific borrower income limits, which are lower than our limits. Habitat also establishes maximum loan amounts that are lower than our home mortgage loan program limits.

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- 25 loans
- \$1,999,658 total loan amount
- \$79,968 average Minnesota Housing funding per household
- Median household income of borrowers was \$33,352 or 45% of statewide median
- 88% were households of color or Hispanic ethnicity

### **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to fund loans for approximately 25 households under this program.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	\$1,000,000
Housing Affordability Fund (Pool 3)	
Regular	\$1,000,000
Carry Forward (ELHIF only)	
2015 Total	\$2,000,000
2014 Original Total	\$2,000,000

Legal Authority: Minn. Stat. §462A.21, Subd. 5

# Homeownership Education, Counseling and Training (HECAT, NFMC, and HAWK)

Homeownership Education, Counseling and Training (HECAT) supports: pre-purchase homebuyer training, home equity conversion counseling, and foreclosure prevention counseling. Minnesota Housing and our funding partners (the Minnesota Homeownership Center, the Family Housing Fund, and the Greater Minnesota Housing Fund) accept funding proposals from administrators annually through a competitive Request for Proposals process. We also fund foreclosure prevention counseling with federal funds from the National Foreclosure Mitigation and Counseling (NFMC) program and Homeowners Armed with Knowledge (HAWK). The Department of Housing and Urban Development (HUD) Office of Housing Counseling will launch HAWK as a pilot program to decrease the costs of FHA mortgage insurance for borrowers who successfully complete homeownership education and counseling before and after the purchase of their home. The HAWK program will be implemented beginning October 2014 pending HUD approval.

Current income limit: none, but participants with incomes less than or equal to 60% of area median are encouraged to participate.

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- 12,010 households
- \$2,712,685 funding amount
- \$226 average Minnesota Housing assistance per household
- Median household income of participants was \$35,602 or 48% of statewide median
- 32% were households of color or Hispanic ethnicity

A review of mortgage delinquency and foreclosure in Minnesota shows that rates are still high compared to historic trends. Many troubled loans remain in the system; however, rates have declined from the highs of 2008 – 2010 and need, especially for foreclosure counseling, has diminished.

## **Proposal for 2015**

The 2015 HECAT budget from state appropriations is slightly higher than the previous year's budget. In addition, we are expecting about \$699,200 in federal NFMC funds.

We also request \$100,000 to finance the HAWK program's homebuyer education costs, which are not currently offered as part of the Homestretch or Framework curriculum and specific to the pre-contract, pre-closing, and post-closing counseling and education requirements under the program.

Based on resources available for new activity in 2015, we expect to fund assistance for an estimated 13,600 households under HECAT/NFMC and an estimated 235 households under HAWK.

Source	Amount
Federal Funds	
New Appropriations	\$669,200
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	\$857,000
New Appropriations 2015	
Revolving	
Repayments and Receipts	\$10,000
Unused Funds from Previous Contracts	
Contributions from Other Organizations	\$650,000
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	\$100,000
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$2,286,200
2014 Original Total	\$1,316,000

Legal Authority: Minn. Stat. §462A.209

## **Enhanced Homeownership Capacity Initiative**

The Enhanced Homeownership Capacity Initiative was a new item in the 2014 AHP that targets households of color or Hispanic ethnicity to increase their probability of successful homeownership in Minnesota through comprehensive homeowner training.

Households of color or Hispanic ethnicity are an increasing share of the state's population, yet Minnesota's homeownership disparity (the homeownership rate differential between white/non-Hispanic households and households of color or Hispanic ethnicity) is the highest in the nation. These households often struggle to access the mortgage market, and their homeownership rate has declined significantly since 2008.

The Minnesota Homeownership Center, with strong programming and financial support from us, has developed a statewide homeowner training infrastructure. This initiative will use new approaches to serving potential homeowners, such as supplementing traditional homeowner training with intensive financial literacy and providing case management services to enhance family stability and sustainable homeownership.

## **Program Performance and Trends**

This initiative supports new and expanded homeowner training efforts through existing organizations. The effort is linked with the Targeted Mortgage Opportunity Program. There is no assistance activity to report as yet.

### **Proposal for 2015**

Based on resources available for new activity in 2015, we anticipate serving 671 households.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	46=0.000
Regular	\$650,000
Carry Forward (ELHIF only)	
2015 Total	\$650,000
2014 Original Total	\$500,000

Legal Authority: Minn. Stat. §462A.209

## **Home Improvement Loan Program**

Our Home Improvement Loan Program provides below-market-interest-rate, fully-amortizing home improvement loans to low- and moderate-income homeowners to improve the livability and energy efficiency of their homes. The Home Improvement Loan Program is key to our priority of supporting successful homeownership.

A thorough product review of our home improvement loan program was identified as an important business activity during the development of the 2012 AHP. The product review resulted in several changes to make the program more attractive in the current market, including:

- The reintroduction of unsecured loans to respond to the housing needs of underwater homeowners;
- Increasing lender fees and paying those fees out of Pool 3 as a way to offset increased lender costs, incent broader lender participation, and to not negatively impact program yield and address APR issues;
- Increasing the maximum loan amount (secured loan option to \$50,000; unsecured loan option to \$15,000; energy loan option to \$15,000); and,
- Eliminating the income limit for energy and accessibility loan options.

Current income limit: \$96,500

Maximum loan amount: \$50,000 for secured loans; \$15,000 for unsecured loans

### **Program Performance and Trends**

In recent years, home improvement loan activity has declined due to difficult economic conditions and the availability of a number of other home improvement products.

For the Program Assessment period of October 1, 2012 – September 30, 2013, we financed:

- 721 loans
- \$11,759,753 total loan amount
- \$16,310 average loan
- Median household income of borrowers was \$62,941 or 85% of statewide median
- 9% were households of color or Hispanic ethnicity

Recent program changes, along with an improving economy and housing market, have led to strong loan production in 2014 that should continue in 2015.

## **Proposal for 2015**

With the increase in home improvement lending, we are allocating nearly \$20 million to this program.

Based on resources available for new activity in 2015, we expect to finance loans for an estimated 1,248 households under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	4
Housing Investment Fund (Pool 2)	\$19,500,000
Housing Affordability Fund (Pool 3)	4 000
Regular	\$475,000
Carry Forward (ELHIF only)	
2015 Total	\$19,975,000
2014 Original Total	\$14,330,000

**Legal Authority:** Minn. Stat. §462A.05, Subd. 15; Minn. Rules, Parts 4900.0610-0700

## Rehabilitation Loan Program (RLP)

The Rehabilitation Loan Program (RLP) provides deferred loan financing to low-income homeowners needing to rehabilitate their existing housing to improve its safety, livability or energy efficiency. Homeowners needing assistance of an emergency nature or having an essential accessibility need are referred to the Emergency & Accessibility Loan (ELP) component of the program. Local entities, such as community action agencies, administer the RLP.

The maximum RLP loan term is 15 years for properties taxed as real property and 10 years for manufactured homes taxed as personal property and located in a mobile home park. All loans are forgiven after the loan term if the borrower does not sell, transfer title, or cease to occupy the property during the loan term.

Current income limits are adjusted by household size; it is \$22,400 for a three-person household

Maximum Ioan amount: \$27,000

### **Program Performance and Trends**

The funding source for RLP has varied over the past several AHPs causing production to lag in some years as administrators confronted changing program rules. Production has increased dramatically since 2013 when RLP was funded using state rather than federal appropriations.

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- 207 loans
- \$4,206,605 total loan amount
- \$20,322 average loan
- Median household income of borrowers was \$14,100 or 19% of statewide median
- 13% were households of color or Hispanic ethnicity

## **Proposal for 2015**

A continued challenge for the upcoming year is to maintain lender capacity. Lender staff turnover and staff reduction have increased significantly in recent years due to budget cuts.

The program request for this 2015 AHP is to maintain the current funding level. Based on resources available for 2015, we expect to fund rehabilitation loans for an estimated 313 households.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	\$2,772,000
Revolving	
Repayments and Receipts	\$750,000
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$5,078,000
Carry Forward (ELHIF only)	
2015 Total	\$8,600,000
2014 Original Total	\$6,600,000

Legal Authority: Minn. Stat. §462A.05, Subd. 14a; Minn. Rules, Parts 4900.0610-0700

## **Amortizing First Mortgages**

Minnesota Housing has the ability to finance and insure amortizing first mortgages. Traditionally, we have made direct loans through our Low and Moderate Income Rental Program (LMIR) using either Pool 2 resources or proceeds from the issuance of tax exempt bonds. Direct loans are now made under LMIR in combination with HUD's Risk Sharing Program. In addition, loans are originated under HUD's Multifamily Accelerated Processing (MAP) program, which allows us to access the secondary market and securitize loans. MAP was a new product line implemented under the 2014 AHP.

#### **LMIR**

The Low and Moderate Income Rental Program (LMIR) makes interest-bearing, amortizing first mortgages available for the refinance, acquisition, rehabilitation or new construction/conversion of rental developments that house low- and moderate-income Minnesotans. We also may finance bridge loans and equity take-out loans under this program. Financing is available to housing sponsors both through the Request for Proposals process and on an open pipeline basis. In addition to HUD Risk Share insurance, Flexible Financing for Capital Costs deferred loans are available in conjunction with LMIR loans.

Current eligibility requirements: 40% of units must be affordable to households with incomes at 60% of the area median income or 20% of units must be at affordable to households with incomes at 50% area median income; and 25% of units may be unrestricted. The balance of the units may be affordable to households with incomes up to 100% of the area median income.

There are no set minimum or maximum loan amounts; however, due to financing costs, loans are generally not feasible with loan amounts less than \$2 million on tax-exempt bond loans and \$350,000 on all others.

#### **MAP**

The HUD Multifamily Accelerated Processing (MAP) program provides mortgage insurance through the Federal Housing Administration to facilitate the new construction, rehabilitation, acquisition, and refinance of multifamily rental housing. Loans are fully amortizing, interest bearing and non-recourse to borrowers with standard carve outs. Loans are funded by a third party lender and securitized into Ginnie Mae Mortgage Backed Securities pools. These loans may be paired with other Minnesota Housing loan programs.

Eligibility Requirements: The development project must meet the underwriting standards as prescribed by HUD, including loan-to-value requirements and debt service coverage ratio. The development team must also meet the HUD requirements regarding experience and financial strength.

There are no set minimum or maximum loan amounts; however, due to financing costs, loans are generally not feasible in amounts of less than \$1 million.

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we financed:

- Eight loans for developments with 558 units
- \$17,404,175 total loan amount

- \$31,190 average assistance per unit
- Median household income of tenants was \$17,794 or 24% of statewide median
- 41% of households were of color or Hispanic ethnicity

We report no MAP activity for the period of October 1, 2012 – September 30, 2013.

#### **Proposal for 2015**

We request \$85 million for LMIR, for bridge loans and permanent financing, and \$10 million for MAP lending. For LMIR, \$50 million will come from mortgage revenue bonds for bridge loans, and \$35 million will come from Pool 2 for permanent financing.

Based on resources available for new activity in 2015, we expect to assist an estimated 1,094 units under LMIR and an estimated 313 units under MAP (excluding bridge loans).

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	\$60,000,000
Housing Investment Fund (Pool 2)	\$35,000,000
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$95,000,000
2014 Original Total	\$50,000,000

Legal Authority: Minn. Stat. §462A.05, Subd. 3

# **Flexible Financing for Capital Costs (FFCC)**

We provide Flexible Financing for Capital Costs (FFCC), which are deferred loans at low or no interest to support the production, stabilization, and maintenance of multifamily rental housing. We only fund FFCC in conjunction with Agency-originated first mortgage loans for the refinance, acquisition, rehabilitation or new construction/conversion of rental developments that house low- and moderate-income Minnesotans.

The current FFCC program is administered both through the Request for Proposals (RFP) process and on a pipeline basis, allowing us to act more quickly to meet the immediate needs of developments that would be unnecessarily delayed and subjected to hardship if required to wait for the next RFP.

Current eligibility requirements: 40% of units must be affordable to households with incomes at 60% of the area median income or 20% of units must be affordable to households with incomes at 50% of area median income; and 25% of units may be unrestricted. The balance of the units may be affordable to households with incomes up to 100% of the area median income.

Maximum loan amount: no set limit, subject to funding availability

### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we financed:

- One FFCC loan for a development with 24 units
- \$696,648 total loan amount
- \$29,027 average FFCC assistance per unit

### **Proposal for 2015**

As a result of the state's aging portfolio, we anticipate a continued increase of preservation and stabilization requests. We requested FFCC resources to address the preservation and stabilization of developments as well as the refinancing of existing loans.

Based on resources available for new activity in 2015, we expect to fund an estimated 263 units under FFCC.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$4,500,000
Carry Forward (ELHIF only)	
2015 Total	\$4,500,000
2014 Original Total	\$4,500,000

Legal Authority: Minn. Stat. §462A.05, Subd.3, and - Minn. Stat. §462A.21, Subd.8a.

## **Low-Income Housing Tax Credits (LIHTC)**

Low-Income Housing Tax Credits (LIHTC) provide federal income tax credit to owners and investors in the construction or acquisition with substantial rehabilitation of eligible rental housing. Housing must meet income and rent restrictions for a minimum of 30 years. The allocation of tax credits is based upon the state's population and a per capita amount that increases each year with the cost of living. Syndication proceeds are the amounts of private equity invested in developments as a result of federal housing tax credits awarded and then sold to investors.

We were designated by the Minnesota Legislature as the primary allocating Agency of LIHTC in Minnesota. Qualified local cities and counties have also been designated by the Legislature as suballocators of the HTC.

We award tax credits in two rounds of a competitive allocation process held each year. Round 1 is held concurrent with the Minnesota Housing Request for Proposals and a smaller Round 2 occurs later. A waiting list is established at the conclusion of Round 2. The award of LIHTC's is highly competitive process with requests totaling 3:1 or 4:1 for each available credit dollar.

Section 42 of the Internal Revenue Code requires that tax credit allocating agencies develop an allocation plan for the distribution of the tax credits within the jurisdiction of the allocating agency. Minnesota Housing's Qualified Allocation Plan (QAP) combines state and federally legislated priorities with other priorities established by us following receipt of comments from the public, local municipalities and federal agencies. The QAP sets forth selection criteria that are appropriate to local conditions and support our mission and strategic priorities.

### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we financed:

- 956 LIHTC units in 23 developments
- \$96,666,472 in syndication proceeds
- \$101,116 average syndication amount per unit
- Median household income of tenants in LIHTC units financed by Minnesota Housing was \$17,837 or 24% of statewide median
- 43% were households of color or Hispanic ethnicity

#### **Proposal for 2015**

Based on the available LIHTC credit ceiling, we expect to allocate tax credits for an estimated 724 units in 2015.

Source	Amount
Federal Funds	
New Appropriations	\$8,560,000
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	\$22,340
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$8,582,340
2014 Original Total	\$8,201,743

Legal Authority: Minn. Stat. §462A.221-225; IRC §42

## **Affordable Rental Preservation (PARIF and HARP)**

Affordable Rental Preservation includes statewide activities funded under the Preservation Affordable Rental Investment Fund (PARIF) and HOME Affordable Rental Preservation (HARP) programs that provide deferred loans to cover the costs of preserving or stabilizing affordable rental housing.

The use of PARIF is restricted to developments that have at-risk project-based federal rent subsidies and/or existing at-risk supportive housing units. PARIF activities include rehabilitation, acquisition and rehabilitation, debt restructuring and equity take-out. HARP funds may be used to cover the financing gaps of rehabilitating or acquiring and rehabilitating permanent affordable rental housing with or without long-term federal project-based rental subsidies for the purpose of preserving the project-based subsidies or the affordability. For developments that do not have project-based federal rent subsidies, priority for HARP investment will go to developments that are currently subject to rent and income restrictions and where the owner will commit to long term additional rent and income restrictions that comply with the HOME program regulations. Additionally, these properties must be sited in locations that align with our geographic priorities and leverage funding commitments of at least 10% of the total development cost.

Starting in 2015, HOME administrative funds will be tracked under this program, rather than on a separate HOME Administrative Expenses line in the AHP (now deleted). HOME administrative funds are 10% of new appropriations and program income.

Tenant income limit: PARIF is subject to the federal guidelines of assistance being preserved. Income limits under HARP are set annually by the U.S. Department of Housing and Urban Development (HUD).

Rent limits: Rent limits under the HARP program are set annually by HUD.

Maximum assistance amount: None

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

#### **PARIF**

- Eight loans for 531 units
- \$5,760,617 total loan amount
- \$10,849 average PARIF assistance per unit
- Median household income of tenants was \$11,376 or 15% of statewide median
- 61% were households of color or Hispanic ethnicity

#### <u>HARP</u>

- Two developments with 160 total units (124 HOME-assisted units)
- \$4,145,000 total loan amount
- \$25,906 average assistance per unit (total) or \$33,427 per HOME unit

These programs continue to be critical tools in the long-term preservation of expiring project-based Section 8 contracts as well as other project-based federally assisted housing.

## **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to fund an estimated 800 units under this program, including 622 units under PARIF and 178 units under HARP. Note that estimating HARP usage and projecting unit counts is complicated by the program's lack of historic data.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	\$6,374,701
Repayments/Program Income	\$250,000
Carry Forward of Unobligated Balances from Previous Plans	\$1,150,145
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	\$4,218,000
Revolving	
Repayments and Receipts	\$500,000
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	\$4,613,232
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$17,106,078
2014 Original Total	\$20,102,939

**Legal Authority:** Minn. Stat. §462A.21, Subd. 8b and 14a; Minn. Stat. §462A.05, Subd. 3b; Laws of Minnesota 2009, Chap. 17, Art. 1, Sec. 6; Minn. Rules, Parts 4900.3500-3550, 2700-2707, 4900.0610-0700 and Title 11 of the Cranston-Gonzales National Affordable Housing Act; 42 U.S.C. §12701 et seq; 24 CFR Part 92

## **Housing Trust Fund – Capital**

Historically, funding for the Housing Trust Fund (HTF) has come from either state appropriations or bond proceeds. Capital assistance is in the form of deferred loans with no or low interest for the acquisition, construction, or rehabilitation of affordable permanent supportive housing. Funding priority is given to housing proposals that serve tenants with incomes at 30% of the median family income for the Minneapolis/Saint Paul metropolitan area. Priority also is given to proposals serving households experiencing long-term homelessness.

Current tenant income limit: 60% of Minneapolis/Saint Paul Metropolitan Statistical Area median income with priority for proposals serving households at 30% of Minneapolis/Saint Paul Metropolitan Statistical Area median income.

Maximum loan amount: none beyond funding availability

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we did not fund any Housing Trust Fund capital loans.

## **Proposal for 2015**

The 2014 Minnesota Legislature made available \$80 million of Housing Infrastructure Bond proceeds. Of these funds, we are allocating roughly \$44 million to the Housing Trust Fund-Capital program.

Based on resources available for new activity in 2015, we expect to fund an estimated 439 units under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	\$43,853,648
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$43,853,648
2014 Original Total	\$0

Legal Authority: Minn. Stat. §462A.201; Minn. Rules, Parts 4900.3700-3769

## **Publicly Owned Housing Program (POHP)**

The Publicly Owned Housing Program (POHP) provides deferred, forgivable loans at no interest to eligible public entities to preserve/rehabilitate properties that that they own and operate under the U.S. Department of Housing and Urban Development's Public Housing program. Past legislation also has authorized the acquisition, construction, or rehabilitation of publicly owned permanent supportive or transitional rental housing. Funds are from the proceeds of state General Obligation Bonds and can be used only for eligible capital costs of a non-recurring nature that add value or life to the buildings.

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- Eight loans for 110 units
- \$418,000 total loan amount
- \$7,115 average POHP assistance per unit
- Median household income of tenants was \$8,388 or 9% of statewide median
- 27% were households of color or Hispanic ethnicity

### **Proposal for 2015**

The 2014 Minnesota Legislature made available \$20 million of General Obligation Bond proceeds that we will administer through POHP in 2015. Based on this, we expect to fund an estimated 3,107 units of rehabilitation.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	\$20,000,000
Carry Forward of Unobligated Balances from Previous Plans	\$197,539
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$20,197,539
2014 Original Total	\$58,281

Legal Authority: Minn. Stat. §462A.202; Minn. Rules, Parts 4900.3100-3130

## Rental Rehabilitation Deferred Loan Pilot Program (RRDL)

We launched the Rental Rehabilitation Deferred Loan (RRDL) Program as a pilot in October of 2011. RRDL provides deferred, no-interest loans to individuals, developers, nonprofits, units of government, and tribal housing corporations for the moderate rehabilitation of existing affordable rental housing throughout Greater Minnesota.

Up to 25% of the loan may be forgiven at the end of the full compliance period. The program is intended to serve owners of smaller federally assisted and non-assisted properties that do not apply through our competitive Request for Proposals process. RRDL gives preference to projects and programs serving areas that are not HOME entitlement areas.

Loans are accessible through a local administrative network; larger developments may apply directly to us for assistance. RRDL provides rehabilitation resources to both larger properties (12-60 units) through a specific project application process and smaller to medium properties (1-36 units) through a local administrative network.

Current tenant income limit: 80% of the greater of statewide or area median income, not adjusted for family size

Maximum loan amount: \$35,000 per unit for 1-2 units or \$25,000 per unit up to a maximum loan of \$300,000

### **Program Performance and Trends**

In 2014, we amended the AHP to commit nearly all RRDL funds for the 2014-2015 biennium in 2014. Originally, we had allocated \$3.1 million to 2014 and \$3.1 million to 2015.

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- Three loans for developments with 162 units
- \$1,076,396 total loan amount
- \$6,644 average RRDL assistance per unit

For the same period, RRDL Program Administrators selected and processed an additional:

- 20 loans for developments with 72 units
- \$1,427,000 total loan amount
- \$19,819 average RRDL assistance per unit

## **Proposal for 2015**

Based on resources available and current production trends, we expect to finance an estimated 16 units in 2015 under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	\$400,000
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$400,000
2014 Original Total	\$3,138,000

**Legal Authority:** Minn. Stat. §462A.05 sub.14 and §462A.33; Minn. Rules, Parts 4900.3600-3652

## Section 8 – Performance Based Contract Administration (PBCA)

The Housing and Community Development Act of 1974 created the project-based Section 8 Housing Assistance Payments Program. Under the program, the U. S. Department of Housing & Urban Development (HUD) entered into contracts with property owners to provide rental assistance for a fixed period of time for families with incomes no greater than 80% of the area median income. No new development has been funded under this program since the mid-1980s; however, under existing contracts, tenants pay no more than 30% of adjusted household income for rent. HUD pays the difference between tenant rent payments and the actual fair market rent of assisted units.

Effective August 1, 2000 we entered into an agreement with HUD to administer existing Section 8 contracts for affordable rental units that are not part of our first mortgage portfolio. Our primary responsibilities under Section 8 Performance Based Contract Administration (PBCA) are performing management and occupancy reviews, processing contract renewals and annual rent adjustments, processing monthly payment vouchers, responding to tenant concerns, and following up on Real Estate Assessment Center physical inspections. These activities assist us in identifying and planning for the preservation needs of developments with Section 8 assistance.

We currently administer 357 PBCA contracts. The PBCA revenue earned through the contract pays 100% of the cost of administering the program.

### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013 we reported:

- 18,957 household assisted
- \$112,184,137 in Housing Assistance Payments
- \$5,908 average assistance per household
- Median household income of tenants was \$11,088 or 15% of statewide median
- 38% were households of color or Hispanic ethnicity

Geographic distribution of developments is important in understanding differences in assistance (and tenants assisted) between PBCA and Traditional Contract Administration (TCA). Nearly one-third of PBCA units are located in the cities of Minneapolis and Saint Paul; an estimated 16% of TCA units are located in the cities of Minneapolis and Saint Paul.

#### **Proposal for 2015**

Funding levels will change as Section 8 contracts transition from the TCA portfolio to PBCA, per HUD's instruction. Because PBCA HAP outlays are based in part on the number of assisted units in the portfolio, HAP outlays will increase as the portfolio increases.

Because these funds are based on owner billings for subsidy for specific tenants, and are not discretionary or competitively awarded, we will pass the funds through to these owners as HUD provides funding.

We expect to assist an estimated 18,750 units in 2015 under PBCA.

Source	Amount
Federal Funds	
New Appropriations	\$112,500,000
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$112,500,000
2014 Original Total	\$113,000,000

**Legal Authority:** Minn. Stat. §462A.05, Subd. 11; 42 U.S.C. §1437f (Section 8 of the Housing and Community Development Act of 1937, as amended)

## Section 8 – Traditional Contract Administration (TCA)

The Housing and Community Development Act of 1974 created the project-based Section 8 Housing Assistance Payments Program. Under the program, the U. S. Department of Housing & Urban Development (HUD) entered into contracts with property owners to provide rental assistance for a fixed period of time for families with incomes no greater than 80% of the area median income. No new development has been funded under this program since the mid-1980s; however, under existing contracts, tenants pay no more than 30% of adjusted household income for rent. HUD pays the difference between tenant rent payments and the actual fair market rent of assisted units.

We provided permanent mortgage financing for more than 235 Section 8 Traditional Contract Administration (TCA) developments from 1975 to the mid-1980s.

We currently administer 192 contracts for Section 8 units in Agency-financed rental developments. Our primary responsibilities under Section 8 TCA are: performing management and occupancy reviews, processing contract renewals and annual rent adjustments, processing monthly payment vouchers, responding to tenant concerns, and following up on Real Estate Assessment Center physical inspections. These activities assist us in identifying and planning for the preservation needs of developments with Section 8 assistance.

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013 we reported:

- 11,457 household assisted
- \$69,132,439 in Housing Assistance Payments
- \$6,034 average assistance per household
- Median household income of tenants was \$12,114 or 16% of statewide median
- 26% were households of color or Hispanic ethnicity

Geographic distribution of developments is important in understanding differences in assistance and tenants assisted between TCA and PBCA housing. Nearly one-third of PBCA units are located in the cities of Minneapolis and Saint Paul; an estimated 16% of TCA units are located in the cities of Minneapolis and Saint Paul.

## **Proposal for 2015**

Funding levels will change as Section 8 contracts transition from the TCA portfolio to PBCA, per HUD's instruction. Because these funds are based on owner billings for subsidy for specific tenants, and are not discretionary or competitively awarded, we will pass the funds through to these owners as HUD provides funding.

We expect to assist an estimated 11,375 units in 2015 under TCA.

Source	Amount
Federal Funds	
New Appropriations	\$68,250,000
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$68,250,000
2014 Original Total	\$70,000,000

**Legal Authority:** Minn. Stat. §462A.05, Subd. 11; 42 U.S.C. §1437f (Section 8 of the Housing and Community Development Act of 1937, as amended)

#### Section 236

The U.S. Department of Housing & Urban Development (HUD) encouraged the development of affordable rental housing in the late 1960s and early 1970s through the Section 236 program. HUD subsidized the interest rate on mortgages to a rate of 1% in order to reduce rents. Section 236 was a predecessor to the Section 8 program.

## **Program Performance and Trends**

Under the Section 236 program, we currently pass through interest rate reduction payments to developments that include more than 500 units of affordable housing financed by us. Residents have household incomes at or below 80% of median income adjusted for family size.

## **Proposal for 2015**

The program is long standing and well established and no changes are proposed or anticipated. The amount of funds in this program will continue to trend downward as the original mortgages mature by December 2016.

We expect to provide interest rate reduction to an estimated 981 units in 2015 under Section 236.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	\$642,671
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$642,671
2014 Original Total	\$890,970

**Legal Authority:** Minn. Stat. §462A.05, Subd. 11; 12 U.S.C. §1715z-1 (Housing and Urban Development Act of 1968)

## **Housing Trust Fund (HTF Non-Capital)**

Historically, funding for the HTF has come from state appropriations and been used to fund capital, rental assistance and operating subsidy expenses. In recent years, HTF resources have been used primarily to sustain our rental assistance commitments. HTF rental assistance funds serve low-income families and individuals who are near-homeless, homeless, and/or long-term homeless.

Current tenant income limit: 60% of the Minneapolis/Saint Paul Metropolitan Statistical Area median income (AMI), with priority for proposals at 30% of AMI and proposals to serve the long-term homeless.

Maximum loan amount: none beyond funding availability

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we assisted:

- 1,652 households
- \$8,427,668 assistance amount
- \$5,108 average assistance per household
- Median household income of tenants was \$8,520 or 12% of statewide median
- 62% were households of color or Hispanic ethnicity

## **Proposal for 2015**

In 2015, we will enter into two-year contracts for rent assistance and operating subsidies totaling \$25.8 million. A portion of these contracts will cover 2016, leaving \$15.2 million for program activity in 2015.

Based on resources available in 2015, we expect to fund an estimated 2,514 households or units under this program.

Source	Amount
Federal Funds	
New Appropriations Repayments/Program Income Carry Forward of Unobligated Balances from Previous Plans State Appropriations New Appropriations 2016 New Appropriations 2015 Revolving Repayments and Receipts Unused Funds from Previous Contracts Contributions from Other Organizations Carry Forward of Unobligated Balances from Previous Plans State GO & Infrastructure Bond Proceeds New Funding Carry Forward of Unobligated Balances from Previous Plans Agency Bond Proceeds & Other Mortgage Capital Housing Investment Fund (Pool 2) Housing Affordability Fund (Pool 3) Regular	\$22,942,000 \$750,000 \$1,700,000 \$436,792
Carry Forward (ELHIF only)	¢2F 020 702
Funding for New Contracts	\$25,828,792
Adjustment to Spread Contracts Over Two Years	-\$10,596,829
2015 Total	\$15,231,963
2014 Original Total	\$14,407,373

Legal Authority: Minn. Stat. §462A.201; Minn. Rules, Parts 4900.3700-3769

## **Ending Long-Term Homelessness Initiative Fund (ELHIF)**

The Ending Long-Term Homelessness Initiative Fund (ELHIF), operating under the Housing Trust Fund statute and program rules, has been used for capital funding, rental assistance, operating subsidy expenses and non-bondable development costs in general-obligation, bond-funded, supportive housing projects.

ELHIF-assisted tenants meet the definition of long-term homelessness: lacking a permanent place to live continuously for a year or more or at least four times in the last three years.

Current tenant income limit: 60 percent of the Minneapolis/Saint Paul Metropolitan Statistical Area median income (AMI), with priority for proposals at 30 percent of AMI.

Maximum assistance amount: none beyond funding availability

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we provided ELHIF operating assistance for:

- 482 households
- \$1,710,721 assistance amount
- \$3,549 average assistance per household
- Median household income of tenants was \$10,531 or 14% of statewide median
- 64% were households of color or Hispanic ethnicity

By the end of 2013, Minnesota had exceeded its goal of funding 4,000 housing opportunities for persons experiencing long-term homelessness. The state is proceeding with a new Plan to Prevent and End Homelessness in Minnesota.

We have prioritized the use of ELHIF funds to sustain its ongoing commitment to rental assistance and operating subsidy activities.

#### **Proposal for 2015**

In 2015, we will enter into two-year contracts for rent assistance and operating subsidies totaling \$3.9 million. A portion of these contracts will cover 2016, leaving nearly \$2 million for program activity in 2015.

Based on resources available in 2015, we expect to provide subsidies for approximately 493 units under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$2,297,185
Carry Forward (ELHIF only)	\$1,648,407
Funding for New Contracts	\$3,945,592
Adjustment to Spread Contracts Over Two Years	-\$1,972,796
2015 Total	\$1,972,796
2014 Original Total	\$3,420,271

**Legal Authority:** This fund operates under the Housing Trust Fund Rules. Minn. Stat. §462A.201; Minn. Rules, Parts 4900.3700-3769

## **Bridges**

Bridges is a tenant-based voucher program that operates in selected counties throughout the state, administered by local housing organizations. Grants provide temporary rental assistance and security deposits on behalf of participants with a serious mental illness. Payments are paid directly to landlords and tenants are responsible for their portion of the rent, equal to 30% of their income. Participants are required to be on a waiting list or eligible for a permanent rent subsidy, typically a Section 8 Housing Choice Voucher. The Minnesota Department of Human Services and Minnesota Housing collaborate in the administration of the program.

Current tenant income limit: 50% of area median income

Maximum assistance amount: none beyond funding availability

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we funded:

- 707 households
- \$2,597,829 assistance amount
- \$3,781 average assistance per household
- Median household income of tenants was \$9,351 or 13% of statewide median
- 33% were households of color or Hispanic ethnicity

## **Proposal for 2015**

In 2015, we will enter into two-year contracts for rent assistance totaling \$5.9 million. A portion of these contracts will cover 2016, leaving nearly \$3.0 million for program activity in 2015.

Based on resources available in 2015, we expect to assist an estimated 533 households under this program.

Source	Amount
Federal Funds	
New Appropriations Repayments/Program Income Carry Forward of Unobligated Balances from Previous Plans State Appropriations New Appropriations 2016 New Appropriations 2015 Revolving Repayments and Receipts Unused Funds from Previous Contracts Contributions from Other Organizations Carry Forward of Unobligated Balances from Previous Plans	\$5,676,000 \$242,921
State GO & Infrastructure Bond Proceeds New Funding Carry Forward of Unobligated Balances from Previous Plans Agency Bond Proceeds & Other Mortgage Capital Housing Investment Fund (Pool 2) Housing Affordability Fund (Pool 3) Regular Carry Forward (ELHIF only)	\$242, <del>9</del> 21
Funding for New Contracts	\$5,918,921
Adjustment to Spread Contracts Over Two Years	-\$2,959,461
2015 Total	\$2,959,461
2014 Original Total	\$3,111,500

**Legal Authority:** Minn. Stat. §462A.2097; Minn. Rules, Parts 4900.3000-3050

#### Section 811 Demonstration

Under this federal demonstration, HUD awarded Minnesota \$3 million for project-based rental assistance for the development of integrated, cost-effective supportive housing.

Eligible applicants for Minnesota's allocation of 811 funding include private and public owners of multifamily properties that have been financed by Minnesota Housing and/or are in Minnesota Housing's Low Income Housing Tax Credit or project-based Section 8 portfolio of developments with existing unsubsidized units. Owners awarded funds under the demonstration will receive a project-based rent assistance subsidy that covers the difference between the tenant payment and the approved gross rent. Tenants pay 30% of their adjusted gross income for rent and utilities.

The pilot program has structured state-level partnerships that link housing and community-based services. The goals of the demonstration are to:

- Increase housing opportunities for people with disabilities;
- Transition people with disabilities from institutions to community-based settings;
- Reduce public costs of homelessness and institutional care;
- Create a centralized outreach and referral system; and
- Develop new service linkages.

We will implement this demonstration in partnership with the Minnesota Department of Human Services (DHS). DHS will recruit and coordinate referrals for eligible households and provide service linkages.

The demonstration is a key tool with which to support the goals of the Olmstead Plan to provide integrated housing options for people with disabilities. It is a unique opportunity to expand supportive housing for people with disabilities through the leveraging of Medicaid resources for services in supportive housing.

## **Program Performance and Trends**

This is a new activity in 2015. We have advertised an initial Request for Proposals (RFP) with funding applications due June 6, 2014. We will enter into a contract with selected owners for a minimum of 20 years, with initial funding for a period of five years. Funding beyond the first five years is subject to federal appropriations.

## **Proposal for 2015**

In 2015, as we begin to implement the demonstration, we expect to fund an estimated 45 units in the amount of \$235,000. The longer-term expectation is to fund 85 units annually.

A small portion of the grant will be used to pay for administrative expenses.

Source	Amount
Federal Funds	
New Appropriations	\$235,000
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$235,000
2014 Original Total	\$80,000

**Legal Authority:** 462A.05, subds. 6, 11, and 12; 462A.06, subd. 6

# **Family Homeless Prevention and Assistance Program (FHPAP)**

The Family Homeless Prevention and Assistance Program (FHPAP) assists families with children, unaccompanied youth, and single adults who are homeless or are at imminent risk of homelessness. Funds are used for a broad range of purposes aimed at preventing homelessness, shortening the length of stay in emergency shelters, eliminating repeat episodes of homelessness, and assisting individuals and families experiencing homelessness to secure permanent affordable housing. The program assists extremely low-income people at a low assistance amount per household, primarily through short-term tenant-based assistance (limited to 24 months and most typically less than three months).

Grant funds are awarded through a competitive application process. In the Minneapolis/Saint Paul seven-county area, only counties are eligible to apply for funding. In Greater Minnesota, eligible applicants include counties, groups of contiguous counties jointly acting together, or community-based nonprofit organizations with a sponsoring resolution from each of the county boards of the counties located within their operating jurisdiction. FHPAP grants encourage and support innovations at the county, region, or local level to work toward a seamless and comprehensive homelessness response system.

All grantees are required to use Minnesota's Homeless Management Information System (HMIS) to collect household data and complete program reports to be submitted to us. Data collected through HMIS indicate that less than five percent of assisted household returned to shelter within six months of exiting this program.

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we reported:

- 9,314 households
- \$7,705,783 funding amount
- \$816 per household average assistance amount
- Median household income was \$9,588 or 13% of statewide median
- 56% were households of color or Hispanic ethnicity

FHPAP grantees have implemented a variety of homeless prevention and stabilization activities including rent or mortgage assistance, utility assistance, and an array of support services to assist people to stay in their homes or secure housing. As of the end of 2013, 48 percent of funds allocated to providers were used for direct cash assistance including rent and mortgage assistance, security deposits, and transportation and utility assistance; 43% of funds were used for support services; and 9% of funds were used for program administration.

#### **Proposal for 2015**

In 2015, we will enter into two-year contracts for prevention and services assistance totaling \$17.1 million. A portion of these contracts will cover 2016, leaving \$8.6 million for program activity in 2015.

Based on resources available for new activity in 2015, this program is expected to assist an estimated 9,521 households under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	\$17,038,000
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	\$100,245
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
Funding for New Contracts	\$17,138,245
Adjustment to Spread Contracts Over Two Years	-\$8,569,123
2015 Total	\$8,569,123
2014 Original Total	\$7,862,000

Legal Authority: Minn. Stat. §462A.204

## **Housing Opportunities for Persons with AIDS (HOPWA)**

The Housing Opportunities for Persons with AIDS (HOPWA) program funds grants for housing assistance and services to meet the housing needs of persons with Acquired Immune Deficiency Syndrome (AIDS), HIV-positive status, or related diseases and their families. The U.S. Department of Housing and Urban Development allocates HOPWA funds to local jurisdictions. The City of Minneapolis receives and administers a direct grant for the 13-county Minneapolis/Saint Paul Metropolitan Statistical Area. We receive a direct award for the portion of the state not covered by the City of Minneapolis grant and contracts with the Minnesota AIDS Project to administer these funds.

Current tenant income limit: 80% of area median income adjusted for family size Maximum assistance amount: none beyond funding availability

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we assisted:

- 165 households
- \$116,691 assistance amount
- \$707 average assistance per household
- Median household income was \$17,635 or 24% of statewide median
- 47% were households of color or Hispanic ethnicity

#### **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to assist an estimated 164 households under this program.

Source	Amount
Federal Funds	
New Appropriations	\$147,579
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$147,579
2014 Original Total	\$139,245

**Legal Authority:** Cranston-Gonzales National Affordable Housing Act 1990; 42 U.S.C. §12901-12921; 24 C.F.R. Part 574

## **Asset Management**

Asset Management funds provide interest and non-interest bearing amortizing and deferred loans and rent subsidy grants to stabilize assets in our amortizing loan portfolio as well as supportive housing developments or high-risk developments that need stabilization funding. Asset Management funding provides for necessary repairs and maintenance to protect our assets and to ensure that developments are decent, safe and sanitary.

Asset Management funds may be used to pay for costs if a property goes into default and eventually becomes Real Estate Owned (REO) by us. The funds are also used to stabilize troubled developments that, if they became REO, would cost us more in losses than the total cost of stabilizing them. Resources are available on a pipeline basis when reserves are inadequate to fund needed capital improvements. Owners receiving funding under this program must agree to extend affordability restrictions for a minimum of ten years beyond the current commitment.

#### **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we did not fund any asset management loans.

## **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to fund an estimated 107 units under this program.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$1,600,000
Carry Forward (ELHIF only)	
2015 Total	\$1,600,000
2014 Original Total	\$3,000,000

Legal Authority: Minn. Stat. §462A.05, Subd. 3

# Asset Management Financing Adjustment Factor (FAF)/ Financing Adjustment (FA)

Financing Adjustment Factor (FAF) and Financing Adjustment (FA) financing comes to us as a result of an agreement between the U.S. Department of Housing and Urban Development (HUD) and Minnesota Housing to share in the savings resulting from refunding high interest rate bonds. We originally issued the bonds in 1980 through 1983 to finance Section 8 developments.

FAF/FA funds deferred maintenance and operating subsidies for eligible properties. We make these funds available in interest and non-interest-bearing amortizing loans, deferred loans or grants, as well as rent subsidy grants. Owners receiving assistance with these funds must agree to extend/renew the Section 8 Housing Assistance Payment (HAP) Contract or accept similar project-based replacement benefits for a minimum of ten years beyond the current commitment to the program.

#### **Program Performance and Trends**

We did not close any FAF/FA loans during the 2013 AHP period, as guidelines and processes for the deployment of the program were not clearly established. Clarified guidelines suggest greater activity in the future. Staff will identify target properties and market the availability of this resource to ensure its full utilization in the preservation of existing properties.

#### **Proposal for 2015**

Based on resources available for new activity in 2015, we expect to finance an estimated 133 units under this program.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	\$2,000,000
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$2,000,000
2014 Original Total	\$3,500,000

Legal Authority: Minn. Stat. §462A.05, Subd. 11

## Economic Development and Housing/Challenge (EDHC) - RFP

The Economic Development and Housing/Challenge Program (EDHC) provides grants or loans for the purposes of construction, acquisition, rehabilitation, permanent financing, interest rate reduction, refinancing, and gap financing. Funds are used to support economic development or job creation activities within a community or region by meeting locally identified housing needs for both renter and owner-occupied housing. Deferred loans are typically provided at no or low interest; we require that most affordability gap financing awards be provided in the form of loans repayable to us.

The program is designed to provide housing affordable to the local workforce based upon the wages of the jobs being created or retained in the area, fastest growing jobs in the local area, and jobs with the most openings in the local area, or wages of the workforce employed by organizations making contributions under the program.

The Multifamily and Single Family divisions allocate these state-appropriated EDHC resources to competitive proposals submitted through the Request for Proposals (RFP) process. Staff rank and score proposals according to EDHC selection standards and our strategic priorities.

EDHC loans may be made to cities, private developers, tribal and urban Indian housing authorities, nonprofit organizations, or owners of housing (including individuals) for both multifamily (minimum of four units) and single family projects. EDHC requires that 50% of the funds be used for projects that have leveraged funds from non-state resources. Preference is given to proposals with the greatest portion of costs covered by non-state resources.

Current income limit: 115% of the state median income for owner-occupied housing and 80 percent of the greater of area or state median income for rental housing.

Maximum loan amount: None beyond funding availability

## **Program Performance and Trends**

RFP funding for single family housing is available under the Community Homeownership Impact Fund. This fund is the umbrella program for EDHC and interim construction financing for homeownership activities. (A revolving \$1 million appropriation for the Innovative Housing Loan Program, previously reported under Single Family Interim Lending, is now included under EDHC.)

For the Program Assessment period of October 1, 2012 – September 30, 2013, under the RFP funding for EDHC, Minnesota Housing funded:

#### Multifamily EDHC

- 12 loans to developments with 719 units
- \$14,493,947 total loan amount
- \$20,158 average EDHC assistance per unit
- Median household income of \$22,073 or 30% of statewide median
- 58% were households of color or Hispanic ethnicity

#### Single Family EDHC

- 309 loans
- \$6,866,600 total loan amount
- \$22,367 average loan
- Median household income was \$37,386 or 51% of statewide median
- 40% were households of color or Hispanic ethnicity

## **Proposal for 2015**

In addition to the regular EDHC biennial appropriation, the 2014 Minnesota Legislature provided us with \$80 million of Housing Infrastructure Bond (HIB) proceeds. In 2015, we will administer \$35.9 million of these finds through the EDHC program for preservation, foreclosure remediation, and community land trust activities. The remaining funds will be administered through the Housing Trust Fund.

Based on resources available for new activity in 2015, we expect to fund an estimated 1,106 units through the EDHC RFP and an additional 783 units through HIBs.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	\$14,203,000
Revolving	\$752,750
Repayments and Receipts	\$500,000
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	\$2,565,707
State GO & Infrastructure Bond Proceeds	
New Funding	\$35,446,352
Carry Forward of Unobligated Balances from Previous Plans	\$427,547
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$53,895,356
2014 Original Total	\$17,327,907

Legal Authority: Minn. Stat. §462A.33; Minn. Rules, Parts 4900.3600-3652

## **EDHC – Bridge to Success**

Under the Economic Development and Housing/Challenge (EDHC) program, Minnesota Housing has provided funding to Bridge to Success, a contract-for-deed program managed by SHOP LLC. A contract-for-deed is an alternative financing arrangement for purchasing homes that serves homebuyers who are unable to obtain a traditional mortgage.

The Bridge to Success program addresses two key issues coming out of the recent economic and housing crisis – (1) the large number of potential homebuyers unable to obtain a traditional mortgage with the industry's stricter underwriting standards and (2) the large number of foreclosed homes for sale in certain neighborhoods of the Twin Cities metro area. To facilitate successful homeownership, the program combines pre- and post-purchasing housing counseling with a longer period to refinance out of the contract-for-deed to a traditional mortgage (up to ten years). The program is also geographically targeted to neighborhoods in the Twin Cities metro area that have been heavily impacted by the foreclosure crisis.

In 2012, Minnesota Housing provided \$10.4 million to the program.

Current income limit: 115% of the area median income.

Maximum loan amount: \$225,000

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, the program funded:

- 45 home purchases
- \$6,342,285 of financing
- \$140,105 average financing per home
- Median household income of \$61,752 or 84% of statewide median
- 59% were households of color or Hispanic ethnicity

## **Proposal for 2015**

In 2015, Minnesota Housing will provide another \$2 million to the program. Based on resources available for new activity in 2015, we expect to fund an estimated 14 home purchases.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	\$2,000,000
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$2,000,000
2014 Original Total	\$0

Legal Authority: Minn. Stat. §462A.33; Minn. Rules, Parts 4900.3600-3652

## **EDHC – Community Owned Manufactured Home Parks**

We are a participating lender investing in loans made by Resident Owned Capital, LLC (ROC-USA) a national nonprofit. ROC-USA lends to resident manufactured home cooperatives to enable them to purchase, own, and manage the parks that they occupy. ROC-USA acts as a lead lender and is responsible for loan servicing and loan origination and takes a lead role in due diligence review. In addition, ROC-USA contracts with Northcountry Cooperative Foundation (NCF), a local nonprofit, to engage cooperatives in development activities, such as organizing the cooperative entity and contracting for third party reports. NCF is retained after closing to provide ongoing technical assistance to the cooperative.

## **Program Performance and Trends**

ROC-USA and NCF are marketing this program, for which activity has been slower than anticipated. For the Program Assessment period of October 1, 2012 – September 30, 2013, we did not close any Community Owned Manufactured Home Park loans.

## **Proposal for 2015**

Although no applications are pending at this time, staff recommends that we allocate a small amount of Pool 2 funds to be used should a proposal materialize, which could fund an estimated 80 units.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	\$2,000,000
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$2,000,000
2014 Original Total	\$2,000,000

Legal Authority: Minn. Stat. §462A.33; Minn. Rules, Parts 4900.3600-3652

## **Technical Assistance and Operating Support**

Technical Assistance and Operating Support provides organizational support funding to entities that provide affordable housing and housing-related services. We contract with intermediary organizations to deliver a large portion of the program funds to eligible organizational recipients. It also provides grants for projects that have an important state or regional impact. Grants may be used for projects that are research-oriented, require external expertise, or develop/ support infrastructure related to our strategic priorities.

## **Program Performance and Trends**

Expenditures include contributions to: 1) the statewide counseling network through the Home Ownership Center, 2) the Wilder Statewide Survey of Homelessness, 3) the maintenance of and expansion of the system from HousingLink that provides affordable rental housing information statewide, 4) the state's Homeless Management Information System (HMIS), 5) regional Continuum of Care planning, and 6) the evaluation of updated national Green Communities criteria.

#### **Proposal for 2015**

Under the 2015 Plan, funds will be made available for a variety of operating support and technical assistance needs including continued support for the Minnesota Home Ownership Center, HMIS, and HousingLink. Twin Cities Local Initiatives Support Corporation (LISC), Duluth LISC, and the Minnesota Housing Partnership will provide operating support to other housing providers.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	\$375,000
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	\$30,000
Carry Forward of Unobligated Balances from Previous Plans	\$24,416
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$2,250,000
Carry Forward (ELHIF only)	
2015 Total	\$2,679,416
2014 Original Total	\$2,740,920

**Legal Authority:** Minn. Stat. §462A.07, Subd. 6; Minn. Stat. §462A.21, Subd. 3b; Minn. Rules, Parts 4900.1931-1937; 42 U.S.C. §12701 et seq.; 24 C.F.R. Part 92

## **Organizational Loans**

Organizational Loans is a merger of two existing programs – (1) Twin Cities Community Land Bank/Family Housing Fund and (2) Non-Profit Capacity Building Loan Program. Funding assists non-profit organizations, tribal councils, and local units of government in the development of housing projects for low-and moderate-income people. These short-term loans are used for two purposes - 1) foreclosure remediation lending and 2) pre-development lending activities. Foreclosure remediation lending covers costs such as the acquisition and rehabilitation of a one to four-unit residential property that is vacant, abandoned, foreclosed or acquired through a short sale and sold to an income-eligible buyer. Predevelopment lending covers costs such as architect fees, attorney fees, option on land and building and other costs associated with processing or preparations of a housing proposal.

The Twin Cities Community Land Bank and the Family Housing Fund administer the foreclosure remediation lending activities throughout the seven-county Twin Cities area. The Greater Metropolitan Housing Corporation and the Local Initiatives Support Corporation administer the predevelopment lending activities throughout the seven-county Twin Cities area while the Local Initiatives Support Corporation of Duluth serves greater Minnesota. Individual loans are selected and underwritten by the administrators with results reported to Minnesota Housing.

Maximum loan amounts vary by administrator. Loans typically are for terms of one or two years at an interest rate set by the administrator.

## **Program Performance and Trends**

The program, which achieves nearly a 1:1 match from our administrators, was established as a revolving loan program with repayments support new loan production. The program supports the Agency's interest in the development or expansion of the capacity of non-profit housing providers.

For the Program Assessment period of October 1, 2012 – September 30, 2013, through the revolving loan to the Twin Cities Community Land Bank, Minnesota Housing funded:

- 148 households
- \$17,183,473 assistance amount
- \$116,105 average assistance per household
- Median household income was \$62,133 or 84% of statewide median
- 18% were households of color or Hispanic ethnicity

## **Proposal for 2015**

For 2015, no additional funding will be provided under the program, however; existing revolving loan funds will continue to provide assistance. Minnesota Housing expects to finance loans for an estimated 145 households from the existing funds that revolve under this program.

Source	Amount
Federal Funds	
New Appropriations Repayments/Program Income Carry Forward of Unobligated Balances from Previous Plans State Appropriations	
New Appropriations 2016 New Appropriations 2015	
Revolving Repayments and Receipts Unused Funds from Previous Contracts	
Contributions from Other Organizations  Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds New Funding	
Carry Forward of Unobligated Balances from Previous Plans Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2) Housing Affordability Fund (Pool 3) Regular	
Carry Forward (ELHIF only)	
2015 Total	\$0
2014 Original Total	\$0

Legal Authority: Minn. Stat. §462A.21, Subd. 3a; Minn. Rules, Parts 4900.1925-1930

## **Strategic Priority Contingency Fund**

During any given year, we anticipate that some programs are likely to need additional resources. To be more nimble and responsive, we have set aside contingency funds to meet unexpected needs.

## **Program Performance and Trends**

For the Program Assessment period of October 1, 2012 – September 30, 2013, we did not use any Strategic Priority Contingency Fund resources; however, in 2014 we will use more than \$1.5 million.

## **Proposal for 2015**

For 2015, we will budget \$2 million for the Strategic Priority Contingency Fund.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	\$2,000,000
Carry Forward (ELHIF only)	
2015 Total	\$2,000,000
2014 Original Total	\$2,000,000

#### **Manufactured Home Relocation Trust Fund**

The Manufactured Home Relocation Trust Fund requires owners of manufactured home parks to pay \$12 per licensed lot into the Trust Fund each year. The owner of the manufactured housing park is authorized to recoup the \$12 from the manufactured homeowner either monthly or in a lump sum. The Trust Fund is available to manufactured home owners who have to relocate because the park they are living in is being closed. The statute sets out the process for determining how much money a homeowner is eligible for and maximum amounts. Only those home owners who paid into the Trust Fund are eligible to receive payment. Funds are paid to Minnesota Management and Budget for deposit in the Trust Fund held by us. Our role is to make payments as directed by a neutral third party for the costs of relocation. We are not responsible for paying claims if there are insufficient funds in the Trust Fund.

## **Program Performance and Trends**

The fund balance was \$1.2 million as of March 31, 2014. State law suspends collection of the fee if the balance in the account is equal to or exceeds \$1 million; therefore, no receipts are anticipated for 2015.

## **Proposal for 2015**

It is difficult to predict the level of demand for these funds given the limited experience to date. One or perhaps two park closing are anticipated in 2015 with an undetermined number of eligible claims to be made.

**Program Funding by Source** 

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	\$1,196,244
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$1,196,244
2014 Original Total	\$1,279,536

Legal Authority: Minn. Stat. §327C.095

# **Housing Infrastructure Bond Issuance Costs**

This line item in the program budget covers the cost of issuing \$80 million of Housing Infrastructure Bonds (HIBs).

## **Program Performance and Trends**

This is a new line item in the Affordable Housing Plan.

## **Proposal for 2015**

\$700,000 in HIB proceeds will cover issuance costs in 2015.

#### **Program Funding by Source**

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	\$700,000
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$700,000
2014 Original Total	\$0

#### **Flood Disaster**

Flood Disaster response programs provide funding for repair or replacement of renter or owner-occupied housing damaged by a natural disaster, such as a flood or tornado. We implemented the original Flood Economic Development and Housing/Challenge Program to address flood damage in southeastern Minnesota that occurred in August of 2007. Subsequent appropriations from the Minnesota Legislature have included \$2.7 million to address the 2009 Red River Valley flood, \$4 million for the 2010 southern Minnesota flood, and \$12.7 million for flood and wind damage in northeastern Minnesota in 2012. Local administrators under contract to deliver ongoing Agency programs typically deliver disaster relief to impacted areas through the single family Quick Start Disaster Recovery Program or through multifamily rental repair and homeless response programs.

## **Program Performance and Trends**

Over the past six years, Minnesota has seen significant disasters that have required activation of Quick Start and other Agency housing assistance every 14 months. These have typically been funded by special appropriation from the Minnesota Legislature following a federal disaster declaration and determination of the level of available federal funding from the Federal Emergency Management Agency.

For the program assessment period October 1, 2012 – September 30, 2013, we provided funding for:

- 318 single family units
- \$6,278,228 total loan amount
- \$19,743 average per unit
- Median household income of homeowners was \$28,196 or 38% of statewide median
- 10% were households of color or Hispanic ethnicity

## **Proposal for 2015**

We are not making a request for funding under the 2015 AHP.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$0
2014 Original Total	\$0

**Legal Authority:** Minn. Stat. §462A.33; Minn. Rules, Parts 4900.3600-3652 and Minn. Stat. §12A.09

## **Disaster Relief Contingency Fund**

This fund was established by the 2001 Minnesota Legislature as the account into which we would deposit all repayments of previously made disaster relief loans or grants. Funds deposited in this account are to be used to assist with rehabilitation or replacement of housing that is damaged by a natural disaster in areas that are covered by a presidential declaration of disaster. Funding also may be used for capacity building grants for disaster response and flood insurance payments. The terms and conditions under which the funds are made available are at our sole discretion.

## **Program Performance and Trends**

We accessed all available funds in the Contingency Fund in July 2014 as a result of the heavy rain in the spring and summer of 2014. Funds will be used to write down the interest rate on Home Improvement Loans and activate the Quick Start Disaster Recovery program. We will use both program options to fund home and small rental building repair in 32 federally declared flood damaged counties and two tribal communities.

## **Proposal for 2015**

Quick Start was activated for applications on August 1, 2014. Quick Start will address homeowner and small rental property repair needs in 32 federally declared flood damaged counties.

Estimated commitment under the 2014 AHP for the Quick Start flood program is \$189,000, leaving \$1,174,805 for the 2015 plan year (\$500,000 will be made available to Home Improvement Loans for interest rate write-down).

Based on resources available for new activity in 2015, we could fund an estimated 126 units through the Disaster Relief Contingency Fund.

Source	Amount
Federal Funds	
New Appropriations	
Repayments/Program Income	
Carry Forward of Unobligated Balances from Previous Plans	
State Appropriations	
New Appropriations 2016	
New Appropriations 2015	
Revolving	
Repayments and Receipts	\$100,000
Unused Funds from Previous Contracts	
Contributions from Other Organizations	
Carry Forward of Unobligated Balances from Previous Plans	\$1,662,705
State GO & Infrastructure Bond Proceeds	
New Funding	
Carry Forward of Unobligated Balances from Previous Plans	
Agency Bond Proceeds & Other Mortgage Capital	
Housing Investment Fund (Pool 2)	
Housing Affordability Fund (Pool 3)	
Regular	
Carry Forward (ELHIF only)	
2015 Total	\$1,762,705
2014 Original Total	\$1,719,357

**Legal Authority:** Minn. Stat. §462A.21, Subd. 29; Laws of Minnesota 2003, Chap. 128, Art. 10, Sec. 4, Subd. 2

# Minnesota Housing

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